

MADIBENG LOCAL MUNICIPALITY ANNUAL FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2016

Annual Financial Statements for the year ended 30 June 2016

# **General Information**

Legal form of entity

Local Municipality

The following is included in the scope of operation

Speaker Cllr. FM Mangoathe

Executive Mayor Cllr. JM Mothibe

Single Whip Cllr. S Klass

Mayoral committee Cllr. PA Phetlhe

Cllr. NM Maswanganyi Cllr. SDN Nthangeni Cllr. MP Tlhopane Cllr. ETM Modise Cllr DS Maimane Cllr. NR Rakolle Cllr. KS Ntshabele Cllr. MG Nqetho Cllr. MM Machete

Annual Financial Statements for the year ended 30 June 2016

General Information	
Councillors	Cllr. MZ Banda
	Cllr. EJ Barlow
	Cllr. GD Betha
	Cllr. TS Bogale
	Cllr. RNJ Breytenbach
	Cllr. S Davids
	Clir. BP Gous
	Cllr. RB Ellis (Withdrawn - 03 June 2016)
	Cllr. RD Lekoane Cllr. EDF Lourens
	Clir. P Maakane
	Cllr. V Mahlangu (appointed 27 November 2016)
	Cllr. BD Mahlaole
	Cllr. PB Makgabo
	Cllr. ML Makgale
	Cllr. PB Makhongela
	Cllr. SS Malete
	Cllr. P Maliwa
	Cllr. PD Mamogwe
	Cllr. RL Maluleka
	Cllr. P Mantu
	Cllr. NM Maringa
	Cllr. JS Masina
	Cllr. K Matli
	Cllr. SA Matome
	Cllr. SM Maunatlala
	Clir. LE Meso
	Cllr. DP Mhlanga
	Cllr. JT Moatsh
	Cllr. ME Moatshe Cllr. TM Modiha
	Cllr. RK Mogotsi
	Cllr. WS Molefe
	Cllr. SB Molelu
	Cllr. MS Moloi
	Cllr. S Monnakgotla
	Cllr. BG Montsho
	Clir. NJ Montsho
	Cllr. NJ Moolotsane (Appointed - 18 May 2016)
	Cllr. PN More
	Cllr. FJ Motepe
	Cllr. MW Motlhasedi
	Cllr. G Motlhokapudi
	Cllr. S Mpongwana
	Cllr. S Nngubegusha (Withdrawn - 27 November 2016)
	Cllr. LL Nkhoma
	Cllr. I Nkosi
	Cllr. Il Padi
	Cllr. AG Peplar
	Cllr. HT Phalwane
	Cllr. J. Pieterse
	Cllr. IS Raseroke
	Cllr. I Sefudi
	Cllr. J Sefudi
	Cllr. CD Sekhoto (Withdramn - 05 August 2015)
	Cllr. M Serero Cllr. WI Strauss
	Cilr. Wi Strauss Cllr. AM Tshidi
	CIIr. AM TSNIQI CIIr. TPJ Tsotetsi
	Clir. EE Tanke
	Cill. EE Tanke Cilr. EM Thabane
	OIII. LIVI TTIADATIC

**Grading of local authority** 

4 (high capacity)

Annual Financial Statements for the year ended 30 June 2016

# **General Information**

Acting Accounting Officer ME Manaka

Acting Chief Financial Officer (CFO) SF Rikhotso

Registered office 53 Van Velden Street

Brits

0250

**Business address** 53 Van Velden Street

Brits 0250

Postal address PO Box 106

Brits 0250

Bankers ABSA Bank Limited

First National Bank

**Auditors** Auditor General

Annual Financial Statements for the year ended 30 June 2016

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## **Abbreviations**

COID Compensation for Occupational Injuries and Diseases

DBSA Development Bank of South Africa

GRAP Generally Recognised Accounting Practice

IAS International Accounting Standards

IMFO Institute of Municipal Finance Officers

IPSAS International Public Sector Accounting Standards

ME's Municipal Entities

MEC Member of the Executive Council

MFMA Municipal Finance Management Act

MIG Municipal Infrastructure Grant

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Officer's Responsibilities and Approval**

The accounting officer is required by the section 126(1) of th Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that he is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2017 and, in the light of this review and the current financial position, he is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The accounting officer is primarily responsible for the financial affairs of the municipality.

The external auditors are responsible for the audit and reporting on the municipality's annual financial statements. The annual financial statements will be examined by the municipality's external auditors.

The annual financial statements set out on page 8 to 66, which have been prepared on the going concern basis, were approved by the accounting officer on 31 August 2016.
Acting Accounting Officer

Annual Financial Statements for the year ended 30 June 2016

# **Audit Committee Report**

In terms of the section 166 of Municipal Finance Management Act (Act no.56 of 2003) an Audit Committee is established to serve as an independent governance structure whose function is to provide an oversight role on the system of internal control, financial reporting processes, risk management, governance and the organisation's process for monitoring compliance with laws and regulations and the code of conducts. Furthermore, the Audit Committee assists the Accounting Officer in the effective execution of his responsibilities with the ultimate aim of the achievement of the organisation's objectives and goals. The Audit Committee has adopted its written terms of reference approved by the Council.

We are pleased to present our report for the financial year ended 30 June 2016.

#### Audit committee members and attendance

The audit committee consists of four (4) members who have been appointed by the council in November 2011. During the financial year, four (4) ordinary meetings and four (4) special meetings were held to deal with urgent matters:

Name of member	Number of meetings attended
HB Mathibela (Acting Chairperson)	8
MA Mmapheto (resigned 28/02/2016)	6
Z Fihlani Z	0
FJ van der Westhuizen	7
P Mangoma (appointment 01/03/2016)	2

## Effectiveness of internal control

Internal control is a process for assuring the achievements of an organisation's objectives in operational effectiveness and efficiency, reliable financial reporting and compliance with laws and regulations.

The system of internal control was partially effective during the year under review as compliance with prescribed policies and procedures were lacking in certain instances. During the year under review, several instances of non-compliance were reported by both internal and external auditors that resulted from a breakdown in functioning of internal controls.

We have urged management to develop an action plan to address the issues raised by the auditors to ensure an improved control environment. The Internal Audit reports are discussed at the Strategic Management Meetings to ensure that the shortcomings highlighted in the reports are given the attention it deserves. The Auditor General Action Plan is a Standing item in the Audit Committee meetings however the progress in addressing the shortcomings was a concern to the Audit Committee. The Council should ensure that it puts management responsible to ensure that the shortcomings are urgently addressed by responsible departments.

## **Effectiveness of internal Audit**

During the end of the year, the position of the Chief Audit Executive including other three (3) vacant posts were filled. The Audit Committee is satisfied with the staff complement in Internal Audit unit which consists of 6 members: Chief Audit Executive, Manager, Senior Internal Auditor, (3) Internal Auditors. The positions of two (2) Senior Auditors are vacant.

The Audit Committee is of the opinion that Internal Audit unit is operating effectively to meet its mandate and has considered the risk pertinent to the municipality in their audit plans.

The slow progress by management in responding to Internal Audit Reports is a concern which might adversely affect the effectiveness of the Internal Audit division. The Accounting Officer should hold management responsible for responding to Internal Audit Reports in accordance with Internal Audit Charter as approved by the Audit Committee.

Annual Financial Statements for the year ended 30 June 2016

# **Audit Committee Report**

### Effectiveness of risk management

The Accounting Officer is responsible for the establishment of an effective system of Risk Management within the municipality that is aligned to the principles of good corporate governance as supported by the MFMA Act No 56 of 2003 and King III. The Audit Committee is partially satisfied with the effectiveness of the Risk Management processes and through which Risk Management Committee is functioning in the municipality in that not all risks were mitigated by management. There was no consistency in reporting and monitoring of risks mitigating strategies to Senior Management and Council.

The Internal Audit in the interim has been requested to assist the Accounting Officer with risk management initiatives until the Risk Management unit is established and fully capacitated. The Risk Committee has been resuscitated and all directors have been appointed as Risk Committee Members effective from March 2016.

The following policies have been recommended to Council with regard to Risk Management:

- Risk Management Policy
- Risk Management Committee Charter
- Draft Anti-Fraud and Corruption Prevention Plan

The Audit Committee recommended that risk management should be taken as part of the municipality daily business and that an independent external Chairperson of Risk Management be appointed.

## Effectiveness of performanance management system

The municipality has a performance management system and policy approved by Council and performance management has been partially undertaken by the administration.

The municipality still continues to struggle with the Performance Management in that Internal and External Audit reports indicate KPI's and targets that are either not achieved or not aligned to Framework for measuring Programme Performance Information issued by the National Treasury.

There should be a continuous engagement between the municipality and Auditor General regarding performance management. This engagement should be proceeded by ongoing training to capacitate the PMS and management.

Annual Financial Statements for the year ended 30 June 2016

# **Audit Committee Report**

## Quality of monthly/quarterly financial reporting

The Audit Committee was privy to the monthly financial reports submitted by the Budget and Treasury Office during the period under review. To this end, the Audit Committee is of the opinion that the quality of the reports was acceptable and in line with the requirements of the applicable legislation.

In as far as the financial reports are concerned, the contentious issue of overtime and acting positions is still a problem for the municipality, which requires urgent attention from management and Council.

#### **Annual financial statements**

The Audit Committee has:

- Reviewed and discussed with the Auditor-General and the Accounting Officer;
- The audited Annual Financial Statements to be included in the Annual Report;
- · Reviewed the Auditor-General's management letter and management's response thereto; and
- · Reviewed significant adjustments resulting from the audit.

The Audit Committee concurs and accepts the conclusions of the Auditor-General on the Annual Financial Statements and is of the opinion that the audited Annual Financial Statements be accepted and read together with the report of the Auditor-General.

#### **Overall Observation and Conclusion**

The Municipality has not implemented all the resolutions of the Audit Committee in that certain documents have not been submitted to the Audit Committee as requested.

Secondly, The Internal and External Audit findings and recommendations are not addressed optimally to ensure that there is improved control environment and enhance the ability of obtaining clean audit. Management did not address the 2014/15 action plan satisfactorily to avoid recurrence of audit findings.

Thirdly, the municipality is under financial distress due to poor revenue collections and surging expenditure on operational budget and debtors' books due to tough economic climate. This challenge threatens the ability of the municipality to continue as a going concern in the foreseeable future given the fact that the position of the Chief Financial Officer is also vacant.

The PIC Loan is also of concern to the Audit Committee in that the municipality is unable to service the principal debt and interest which weakens the balance sheet and going concern due to possible litigation.

## **Appreciation**

The Audit Committee expresses its sincere appreciation to the Offices of the Executive Mayor, the Speaker, the Chief Whip, Municipal Manager, Management and all officials for their unwavering support and interest in the activities of the Committee during the year under review. The advice and support of other stakeholders such as the Internal Audit function, Auditor General South Africa, Provincial Treasury and the Provincial Department: Local Government and Human Settlement is also acknowledged in pursuing the interest of effective Corporate Governance and clean audit outcomes within the municipality.

We extend our gratitude to the Internal Audit unit for their efforts during the year despite resources constraints and other frustrations they might have encountered. The Audit Committee remains confident of the matters raised in this report receiving due consideration and intervention by the new Council. We are committed to fully execute our oversight function and in strengthening Corporate Governance.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Officer's Report**

The accounting officer submits his report for the year ended 30 June 2016.

#### 1. Review of activities

#### Main business and operations

The municipality is engaged in providing municipal services.

The operating results and state of affairs of the municipality are fully set out in the attached annual financial statements and do not in our opinion require any further comment.

## 2. Going concern

We draw attention to the fact that at 30 June 2016, the municipality had a deficits of R 565 432 911 and that the municipality's total currect liabilities exceed its current assets by R 175 854 434.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

#### 3. Subsequent events

The accounting officer is not aware of any matter or circumstance arising since the end of the financial year.

## 4. Accounting Officer's interest in contracts

The accounting officer has no interests in contracts awarded.

## 5. Accounting policies

The annual financial statements prepared in accordance with the prescribed Standards of Generally Recognised Accounting Practices (GRAP) issued by the Accounting Standards Board as the prescribed framework by National Treasury.

## 6. Corporate governance

The accounting officer is committed to business integrity, transparency and professionalism in all its activities. As part of this commitment, the accounting officer supports the highest standards of corporate governance and the ongoing development of best practice.

The municipality confirms and acknowledges its responsibility to total compliance with the Code of Corporate Practices and Conduct ("the Code") laid out in the King III Report on Corporate Governance for South Africa. The accounting officer discuss the responsibilities of management in this respect, at Council meetings and monitor the municipality's compliance with the code on a three monthly basis.

#### 7. Bankers

The municipality banks primarily with FNB and ABSA Bank Limited.

## 8. Auditors

Auditor General will continue in office for the next financial period.

# Statement of Financial Position as at 30 June 2016

Figures in Rand	Note(s)	2016	2015
Assets			
Current Assets			
Inventories	8	14 884 222	10 222 258
Other financial assets	6	3 458 644	3 019 313
Receivables from non-exchange transactions	9	110 679 138	101 955 379
VAT receivable	10	_	29 887 181
Prepayments		4 172 166	-
Consumer receivables	11	196 115 791	179 511 214
Cash and cash equivalents	12	65 626 995	58 957 539
		394 936 956	383 552 884
Non-Current Assets			
Investment property	3	260 791 500	271 874 000
Property, plant and equipment	4	5 324 711 995	5 748 965 326
Heritage assets	5	10 100	10 100
Other financial assets	6	12 642 807	12 197 369
		5 598 156 402	6 033 046 795
Non-Current Assets			6 033 046 795
Current Assets		394 936 956	383 552 884
Total Assets		5 993 093 358	6 416 599 679
Liabilities			
Current Liabilities			
Finance lease obligation	14	2 955 720	1 925 824
Payables from exchange transactions	17	416 693 828	423 970 497
Payables from non-exchage transactions	18	40 435 743	26 820 655
VAT payable	10	2 260 951	-
Consumer deposits	19	13 221 978	12 942 101
Unspent conditional grants and receipts	15	361 054	3 384 039
Bank overdraft	12	94 862 046	
		570 791 320	469 043 116
Non-Current Liabilities			
Other financial liabilities	13	873 282 857	772 450 315
Finance lease obligation	14	6 587 158	4 477 740
Employee benefit obligation	7	161 837 845	143 987 833
Provisions	16	16 240 535	17 154 826
		1 057 948 395	938 070 714
Non-Current Liabilities		1 057 948 395	938 070 714
Current Liabilities		570 791 320	469 043 116
Total Liabilities		1 628 739 715	1 407 113 830
Assets			6 416 599 679
Liabilities			(1 407 113 830)
Net Assets		4 364 353 643	5 009 485 849
Net Assets			
Accumulated surplus		4 364 353 643	5 009 485 849

# **Statement of Financial Performance**

Figures in Rand	Note(s)	2016	2015
Revenue			
Revenue from exchange transactions			
Service charges	22	636 380 735	574 162 365
Rental of facilities and equipment		1 014 673	609 731
Interest received (trading)		60 938 970	64 767 525
Licences and permits		5 923 109	5 438 102
Commissions received		10 273 935	9 605 630
Other income	24	12 755 599	12 796 665
Interest received - investment	29	7 701 973	3 750 086
Total revenue from exchange transactions		734 988 994	671 130 104
Revenue from non-exchange transactions			
Taxation revenue			
Property rates	21	292 796 357	312 009 861
Transfer revenue			
Government grants & subsidies	23	739 259 985	627 239 698
Fines, Penalties and Forfeits	20	2 723 218	1 561 445
Total revenue from non-exchange transactions		1 034 779 560	940 811 004
	,	734 988 994	671 130 104
		1 034 779 560	940 811 004
Total revenue	20	1 769 768 554	
Expenditure			
Employee related costs	26	(358 843 835)	(324 765 724)
Remuneration of councillors	27		(22 405 619)
Depreciation and amortisation	31	·	(588 564 157)
Impairment loss	32		(132 121 327)
Finance costs	33		(101 123 702)
Debt Impairment	28		(85 325 977)
Repairs and maintenance		(115 829 481)	
Bulk purchases	36	,	(482 036 326)
Contracted services	35		(112 791 491)
Grants and Subsidies paid		(22 609 654)	(13 322 718)
General Expenses	25	(183 709 099)	(156 375 396)
Total expenditure		(2 275 031 559)(	
Tetel revenue		4 700 700 554	-
Total expanditure		1 769 768 554	
Total expenditure Operating deficit		(2 275 031 559)( (505 263 005)	2 118 458 734) <b>(506 517 626)</b>
Loss on assets written off			(11 399 504)
Actuarial gain/(loss) on post employment benefits		429 965	2 397 273
Fair value adjustments	30		(184 663 209)
Gain (loss) on provision for landfill closure		2 212 775	(1 746 666)
Can (1888) on provious for landing stoodie			(195 412 106)
Operating surplus/deficit			(195 412 106)
Deficit before taxation		,	(701 929 732)
Taxation		(0+3 132 200)	(101 929 132)
Deficit for the year		(645 132 206)	(701 929 732)

# **Statement of Changes in Net Assets**

Figures in Rand	Accumulated Total net surplus assets
Opening balance as previously reported Adjustments	5 510 873 301 5 510 873 301
Correction of errors	200 542 280 200 542 280
Balance at 01 July 2014 as restated* Changes in net assets	5 711 415 581 5 711 415 581
Deficit for the year	(701 929 732) (701 929 732)
Total changes	(701 929 732) (701 929 732)
Balance at 01 July 2015 Changes in net assets	5 009 485 849 5 009 485 849
Deficit for the year	(645 132 206) (645 132 206)
Total changes	(645 132 206) (645 132 206)
Balance at 30 June 2016	4 364 353 643 4 364 353 643

# **Cash Flow Statement**

Figures in Rand	Note(s)	2016	2015
Cash flows from operating activities			
Receipts			
Sale of goods and services		445 473 832	426 787 116
Grants		736 237 000	624 869 454
Interest income		7 701 973	3 750 086
Property rates and fines		286 795 816	263 330 709
Other receipts		12 892 625	13 097 838
		1 489 101 246	1 331 835 203
Payments			
Employee costs		(363 392 503)	(354 770 847)
Suppliers		(927 021 454)	(687 040 985)
Finance costs		(8)	(141 390)
		(1 290 413 965)	1 041 953 222
Total receipts		1 489 101 246	1 331 835 203
Total payments		(1 290 413 965)	1 041 953 222
Net cash flows from operating activities	37	198 687 281	289 881 981
Cash flows from investing activities			
Purchase of property, plant and equipment	4	(289 000 262)	(233 581 408)
Movement in investments		(186 431)	164 964
Net cash flows from investing activities		(289 186 693)	(233 416 444)
Cash flows from financing activities			
Finance lease payments		(3 628 619)	(58 053)
Finance lease receipts		5 935 441	6 403 564
Net cash flows from financing activities		2 306 822	6 345 511
Net increase/(decrease) in cash and cash equivalents		(88 192 590)	62 811 048
Cash and cash equivalents at the beginning of the year		58 957 539	(3 853 509)
Cash and cash equivalents at the end of the year	12	(29 235 051)	58 957 539

# **Statement of Comparison of Budget and Actual Amounts**

Budget on Accrual Basis						
	Approved budget	Adjustments	Final Budget	Actual amounts	between final budget and	Reference
Figures in Rand				_	actual	
Statement of Financial Perforr	nance					
Revenue						
Revenue from exchange transactions						
Service charges	619 016 000	-	619 016 000	636 380 735	17 364 735	Appendix E1
Rental of facilities and equipment	628 000	-	628 000	1 014 673	386 673	Appendix E1
Interest received (trading)	56 483 000	-	56 483 000	00 000 07 0	4 455 970	Appendix E
Licences and permits	7 335 000	-	7 335 000	0 020 100	(1 411 891)	Appendix E
Commissions received	2 215 000	-	2 215 000		8 058 935	Appendix E
Other income	16 352 000	-	16 352 000		(3 596 401)	• •
Interest received - investment	4 095 000	_	4 095 000	7 701 973	3 606 973	Appendix E1
Total revenue from exchange transactions	706 124 000	-	706 124 000	734 988 994	28 864 994	
Revenue from non-exchange transactions						
Taxation revenue						
Property rates	337 183 000	-	337 183 000	292 796 357	(44 386 643)	Appendix E
Transfer revenue						
Government grants & subsidies	760 854 000	23 728 000	784 582 000	. 00 200 000	(45 322 015)	Appendix E
Fines	626 000	-	626 000	2 723 218	2 097 218	Appendix E1
Total revenue from non- exchange transactions	1 098 663 000	23 728 000	1 122 391 000	1 034 779 560	(87 611 440)	
'Total revenue from exchange transactions'	706 124 000	-	706 124 000	734 988 994	28 864 994	Appendix E1
'Total revenue from non- exchange transactions'	1 098 663 000	23 728 000	1 122 391 000	1 034 779 560	(87 611 440)	Appendix E1
Total revenue	1 804 787 000	23 728 000	1 828 515 000	1 769 768 554	(58 746 446)	
Expenditure						
Personnel	(340 738 995)	-	(340 738 995	) (358 843 835)	(18 104 840)	Appendix E
Remuneration of councillors	(26 345 005)	-	(26 345 005		2 617 542	Appendix E1
Depreciation and amortisation	(82 430 000)	-	(82 430 000	. (,		Appendix E
Impairment loss/ Reversal of impairments	-	-	-	(19 330 166)	(19 330 166)	
Finance costs	(10 000 000)	-	(10 000 000	. ( ,		
Bad debts written off	(208 167 000)	7.044.000	(208 167 000	,	(20 586 421)	Appendix E
Repairs and maintenance	(107 645 000)	7 811 920	(99 833 080 (511 126 000	,	(15 996 401)	
Bulk purchases Contracted Services	(511 126 000) (73 763 000)	- 11 172 400	(62 590 600	. (		Appendix E1
Contracted Services  Transfers and Subsidies	(33 459 000)	11 172 400	(33 459 000	. ( /		Appendix E1
General Expenses	(118 495 000)	(18 984 320)	(137 479 320	. ( ,		
Total expenditure	(1 512 169 000)			)(2 275 031 559)		11
•	1 804 787 000			1 769 768 554	(58 746 446)	Appendix F1
	(1 512 169 000)			)(2 275 031 559)		
	(		-			
Operating (deficit)/surplus	292 618 000	23 728 000	316 346 000	(505 263 005)	(821 609 005)	

# **Statement of Comparison of Budget and Actual Amounts**

Budget on Accrual Basis						
Figures in Rand	Approved budget	Adjustments	Final Budget	Actual amounts	Difference between final budget and actual	Reference
Acturial gains/(loss) on post employment benefits	-	-	-	429 965	429 965	Appendix E1
Fair value adjustments	-	_	-	(10 384 161)	(10 384 161)	Appendix E1
Gain/(loss) on provision for landfillclosure	-	-	-	2 212 775	2 212 775	Appendix E1
	-	-	-	(139 869 201)	(139 869 201)	
	292 618 000	23 728 000	316 346 000	(505 263 005)	(821 609 005)	Appendix E1
	-	-	-	(139 869 201)	(139 869 201)	Appendix E1
Surplus/(deficit)	292 618 000	23 728 000	316 346 000		(961 478 206)	
Surplus before taxation Taxation	292 618 000	23 728 000	316 346 000	(645 132 206)	(961 478 206)	
	202 640 000	22 720 000	246 246 000	/CAE 422 20C)	(004 470 200)	
Surplus/(deficits) for the year Capital Expenditures	<b>292 618 000</b> (292 461 000)	<b>23 728 000</b> (26 678 000)	316 346 000 (319 139 000)	`	(961 478 206) 608 139 262	Appendix E2
Actual Amount on Comparable Basis as Presented in the Budget and Actual Comparative Statement	157 000	(2 950 000)	(2 793 000)	) (356 131 944)	(353 338 944)	
Reconciliation						
Basis difference Capital Expenditure				(289 000 262)		
Actual Amount in the Statement of Financial Performance				(645 132 206)		

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these annual financial statements, are disclosed below.

## 1.1 Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality. The annual financial statements have been rounded to the nearest Rand.

## 1.2 Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements.

#### Trade receivables

The municipality assesses its trade receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the municipality surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

## Allowance for slow moving, damaged and obsolete stock

An allowance for inventory to write inventory down to the lower of cost or net realisable value. Management have made estimates of the selling price and direct cost to sell on certain inventory items. The write down is included in note 25.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.2 Significant judgements and sources of estimation uncertainty (continued)

#### Impairment testing

The recoverable (service) amounts of cash-generating units and individual assets have been determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that the assumptions may change which may then impact our estimations and may then require a material adjustment to the carrying value of tangible assets.

#### Value in use of cash generating assets

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value in use of tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors, together with economic factors such as inflation and interest.

## Value in use of non-cash generating assets

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. If there are indications that impairment may have occurred, the remaining service potential of the asset is determined. The most appropriate approach selected to determine the remaining service potential is dependant on the availability of data and the nature of the impairment.

#### **Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 16 - Provisions.

### Useful lives of property, plant and equipment and intangible assets

The municipality's management determines the estimated useful lives and related depreciation charges for the property, plant and equipment and intangible assets. This estimate is based on industry norm. Management will increase the depreciation charge where useful lives are less than previously estimated useful lives.

#### Post retirement benefits

The present value of the post retirement obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate. Any changes in these assumptions will impact on the carrying amount of post retirement obligations.

The municipality determines the appropriate discount rate at the end of each year. This is the interest rate that should be used to determine the present value of estimated future cash outflows expected to be required to settle the pension obligations. The most appropriate discount rate that reflects the time value of money is with reference to market yields at the reporting date on government bonds. Where there is no deep market in government bonds with a sufficiently long maturity to match the estimated maturity of all the benefit payments, the municipality uses current market rates of the appropriate term to discount shorter term payments, and estimates the discount rate for longer maturities by extrapolating current market rates along the yield curve.

Other key assumptions for pension obligations are based on current market conditions. Additional information is disclosed in Note 7.

#### Effective interest rate

The municipality used the prime interest rate to discount future cash flows.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.2 Significant judgements and sources of estimation uncertainty (continued)

#### Allowance for debt impairment

On receivables, an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the receivables carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition. The recoverability percentage on receivables is calculated annual per receivables category.

#### 1.3 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciation or both, rather than for:

- use in the production or supply of goods or services or for
- administrative purposes, or
- sale in the ordinary course of operations.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrative purposes.

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired through a non-exchange transaction, its cost is its fair value as at the date of acquisition.

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

#### Fair value

Subsequent to initial measurement investment property is measured at fair value.

The fair value of investment property reflects market conditions at the reporting date.

A gain or loss arising from a change in fair value is included in net surplus or deficit for the period in which it arises.

If the municipality determines that the fair value of an investment property under construction is not reliably determinable but expects the fair value of the property to be reliably measurable when construction is complete, it measures that investment property under construction at cost until either its fair value becomes reliably determinable or construction is completed (whichever is earlier). If the municipality determines that the fair value of an investment property (other than an investment property under construction) is not reliably determinable on a continuing basis, the municipality measures that investment property using the cost model (as per the accounting policy on Property, plant and equipment). The residual value of the investment property, plant and equipment) until disposal of the investment property.

Once the municipality becomes able to measure reliably the fair value of an investment property under construction that has previously been measured at cost, it measures that property at its fair value. Once construction of that property is complete, it is presumed that fair value can be measured reliably. If this is not the case, the property is accounted for using the cost model in accordance with the accounting policy on Property, plant and equipment.

Compensation from third parties for investment property that was impaired, lost or given up is recognised in surplus or deficit when the compensation becomes receivable.

## 1.4 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

Annual Financial Statements for the year ended 30 June 2016

# Accounting Policies

## 1.4 Property, plant and equipment (continued)

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses except for X,X and X which is carried at revalued amount being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Property, plant and equipment is carried at revalued amount, being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Revaluations are made with sufficient regularity such that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is restated proportionately with the change in the gross carrying amount of the asset so that the carrying amount of the asset after revaluation equals its revalued amount.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

Any increase in an asset's carrying amount, as a result of a revaluation, is credited directly to a revaluation surplus. The increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same asset previously recognised in surplus or deficit.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.4 Property, plant and equipment (continued)

Any decrease in an asset's carrying amount, as a result of a revaluation, is recognised in surplus or deficit in the current period. The decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings when the asset is derecognised.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings as the asset is used. The amount transferred is equal to the difference between depreciation based on the revalued carrying amount and depreciation based on the original cost of the asset.

Property, plant and equipment are depreciated on the straight line basis over their expected useful lives to their estimated residual value.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment is carried at revalued amount, being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses. Revaluations are made with sufficient regularity such that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.

Any increase in an asset's carrying amount, as a result of a revaluation, is credited directly to a revaluation surplus. The increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same asset previously recognised in surplus or deficit.

Any decrease in an asset's carrying amount, as a result of a revaluation, is recognised in surplus or deficit in the current period. The decrease is debited in revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.

The useful lives of items of property, plant and equipment have been assessed as follows:

The residual value, and the useful life and depreciation method of each asset are reviewed at the end of each reporting date. If the expectations differ from previous estimates, the change is accounted for as a change in accounting estimate.

Reviewing the useful life of an asset on an annual basis does not require the entity to amend the previous estimate unless expectations differ from the previous estimate.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.5 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which an municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

The related asset is measured using the cost model:

- (a) subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period:
- (b) if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- (c) if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount or recoverable service amount, and any impairment loss is recognised in accordance with the accounting policy on impairment of cash-generating assets and/or impairment of non-cash-generating assets.

### 1.6 Intangible assets

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measured at its fair value as at that date.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the
  asset.
- the expenditure attributable to the asset during its development can be measured reliably.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.6 Intangible assets (continued)

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Internally generated goodwill is not recognised as an intangible asset.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.7 Heritage assets

Assets are resources controlled by an municipality as a result of past events and from which future economic benefits or service potential are expected to flow to the municipality.

Carrying amount is the amount at which an asset is recognised after deducting accumulated impairment losses.

Class of heritage assets means a grouping of heritage assets of a similar nature or function in an municipality's operations that is shown as a single item for the purpose of disclosure in the annual financial statements.

Cost is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction or, where applicable, the amount attributed to that asset when initially recognised in accordance with the specific requirements of other Standards of GRAP.

Depreciation is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

An impairment loss of a cash-generating asset is the amount by which the carrying amount of an asset exceeds its recoverable amount.

An impairment loss of a non-cash-generating asset is the amount by which the carrying amount of an asset exceeds its recoverable service amount.

An inalienable item is an asset that an municipality is required by law or otherwise to retain indefinitely and cannot be disposed of without consent.

Recoverable amount is the higher of a cash-generating asset's net selling price and its value in use.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Value in use of a cash-generating asset is the present value of the future cash flows expected to be derived from an asset or cash-generating unit.

Value in use of a non-cash-generating asset is the present value of the asset's remaining service potential.

## Recognition

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

Where the municipality holds a heritage asset, but on initial recognition its does the recognition criteria because it cannot be reliably measured, information on such a heritage assets is disclossed in note 5.

### Initial measurement

Heritage assets are measured at cost.

Where a heritage asset is acquired through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.7 Heritage assets (continued)

#### Subsequent measurement

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses.

After recognition as an asset, a class of heritage assets, whose fair value can be measured reliably, is carried at a revalued amount, being its fair value at the date of the revaluation less any subsequent impairment losses.

If a heritage asset's carrying amount is increased as a result of a revaluation, the increase is credited directly to a revaluation surplus. However, the increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same heritage asset previously recognised in surplus or deficit.

If a heritage asset's carrying amount is decreased as a result of a revaluation, the decrease is recognised in surplus or deficit. However, the decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that heritage asset.

### Impairment

The municipality assesses at each reporting date whether there is an indication that it may be impaired. If any such indication exists, the municipality estimates the recoverable amount or the recoverable service amount of the heritage asset.

#### **Transfers**

Transfers from heritage assets are only made when the particular asset no longer meets the definition of a heritage asset.

Transfers to heritage assets are only made when the asset meets the definition of a heritage asset.

## Derecognition

The municipality derecognises heritage asset on disposal, or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset is included in surplus or deficit when the item is derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

#### 1.8 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

A concessionary loan is a loan granted to or received by an entity on terms that are not market related.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation.

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

Derecognition is the removal of a previously recognised financial asset or financial liability from an entity's statement of financial position.

A derivative is a financial instrument or other contract with all three of the following characteristics:

- Its value changes in response to the change in a specified interest rate, financial instrument price, commodity price, foreign exchange rate, index of prices or rates, credit rating or credit index, or other variable, provided in the case of a non-financial variable that the variable is not specific to a party to the contract (sometimes called the 'underlying').
- It requires no initial net investment or an initial net investment that is smaller than would be required for other types
  of contracts that would be expected to have a similar response to changes in market factors.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.8 Financial instruments (continued)

It is settled at a future date.

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, an entity shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate (see the Standard of GRAP on Revenue from Exchange Transactions), transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows or the expected life of a financial instrument (or group of financial instruments), the entity shall use the contractual cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

A financial asset is:

- cash:
- a residual interest of another entity; or
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an entity in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

Loans payable are financial liabilities, other than short-term payables on normal credit terms.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

A residual interest is any contract that manifests an interest in the assets of an entity after deducting all of its liabilities. A residual interest includes contributions from owners, which may be shown as:

- equity instruments or similar forms of unitised capital;
- a formal designation of a transfer of resources (or a class of such transfers) by the parties to the transaction as
  forming part of an entity's net assets, either before the contribution occurs or at the time of the contribution; or
- a formal agreement, in relation to the contribution, establishing or increasing an existing financial interest in the net assets of an entity.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.8 Financial instruments (continued)

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the entity had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

- the municipality designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at cost are investments in residual interests that do not have a quoted market price in an active market, and whose fair value cannot be reliably measured.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives:
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

#### Classification

The municipality has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### Class

Receivable from exchange transactions Receivable from non-exhange transactions Cash and cash equivalents Other financial assets

# Category

Financial asset measured at amortised cost Financial asset measured at amortised cost Financial asset measured at amortised cost Financial asset measured at fair value

The entity has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### Class

Other financial liabilities Finance lease obligation Payable from exchange transactions Bank overdraft

## Category

Financial liability measured at amortised cost Financial liability measured at amortised cost Financial liability measured at amortised cost Financial liability measured at amortised cost

## Initial recognition

The municipality recognises a financial asset or a financial liability in its statement of financial position when the entity becomes a party to the contractual provisions of the instrument.

The municipality recognises financial assets using trade date accounting.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.8 Financial instruments (continued)

### Initial measurement of financial assets and financial liabilities

The municipality measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

The municipality measures a financial asset and financial liability initially at its fair value [if subsequently measured at fair value].

The municipality first assesses whether the substance of a concessionary loan is in fact a loan. On initial recognition, the municipality analyses a concessionary loan into its component parts and accounts for each component separately. The municipality accounts for that part of a concessionary loan that is:

- a social benefit in accordance with the Framework for the Preparation and Presentation of Financial Statements, where it is the issuer of the loan; or
- non-exchange revenue, in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers), where it is the recipient of the loan.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.8 Financial instruments (continued)

## Subsequent measurement of financial assets and financial liabilities

The municipality measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- · Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### Fair value measurement considerations

The best evidence of fair value is quoted prices in an active market. If the market for a financial instrument is not active, the municipality establishes fair value by using a valuation technique. The objective of using a valuation technique is to establish what the transaction price would have been on the measurement date in an arm's length exchange motivated by normal operating considerations. Valuation techniques include using recent arm's length market transactions between knowledgeable, willing parties, if available, reference to the current fair value of another instrument that is substantially the same, discounted cash flow analysis and option pricing models. If there is a valuation technique commonly used by market participants to price the instrument and that technique has been demonstrated to provide reliable estimates of prices obtained in actual market transactions, the entity uses that technique. The chosen valuation technique makes maximum use of market inputs and relies as little as possible on entity-specific inputs. It incorporates all factors that market participants would consider in setting a price and is consistent with accepted economic methodologies for pricing financial instruments. Periodically, an entity calibrates the valuation technique and tests it for validity using prices from any observable current market transactions in the same instrument (i.e. without modification or repackaging) or based on any available observable market data.

The fair value of a financial liability with a demand feature (e.g. a demand deposit) is not less than the amount payable on demand, discounted from the first date that the amount could be required to be paid.

Short term receivables and payables are not discounted where the initial credit period granted or received is consistent with the terms in the public sector, either through established practices or legislation.

#### Reclassification

The municipality does not reclassify a financial instrument while it is issued or held unless it is:

- combined instrument that is required to be measured at fair value; or
- an investment in a residual interest that meets the requirements for reclassification.

Where the entity cannot reliably measure the fair value of an embedded derivative that has been separated from a host contract that is a financial instrument at a subsequent reporting date, it measures the combined instrument at fair value. This requires a reclassification of the instrument from amortised cost or cost to fair value.

If fair value can no longer be measured reliably for an investment in a residual interest measured at fair value, the entity reclassifies the investment from fair value to cost. The carrying amount at the date that fair value is no longer available becomes the cost.

If a reliable measure becomes available for an investment in a residual interest for which a measure was previously not available, and the instrument would have been required to be measured at fair value, the entity reclassifies the instrument from cost to fair value.

## Gains and losses

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### Impairment and uncollectibility of financial assets

The municipality assess at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.8 Financial instruments (continued)

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.8 Financial instruments (continued)

#### Derecognition

#### Financial assets

The municipality derecognises financial assets using trade date accounting.

The municipality derecognises a financial asset only when:

- the contractual rights to the cash flows from the financial asset expire, are settled or waived;
- the municipality transfers to another party substantially all of the risks and rewards of ownership of the financial asset: or
- the municipality despite having retained some significant risks and rewards of ownership of the financial asset, has
  transferred control of the asset to another party and the other party has the practical ability to sell the asset in its
  entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose
  additional restrictions on the transfer. In this case, the municipality:
  - derecognise the asset; and
  - recognise separately any rights and obligations created or retained in the transfer.

The carrying amounts of the transferred asset are allocated between the rights or obligations retained and those transferred on the basis of their relative fair values at the transfer date. Newly created rights and obligations are measured at their fair values at that date. Any difference between the consideration received and the amounts recognised and derecognised is recognised in surplus or deficit in the period of the transfer.

If the entity transfers a financial asset in a transfer that qualifies for derecognition in its entirety and retains the right to service the financial asset for a fee, it recognise either a servicing asset or a servicing liability for that servicing contract. If the fee to be received is not expected to compensate the entity adequately for performing the servicing, a servicing liability for the servicing obligation is recognised at its fair value. If the fee to be received is expected to be more than adequate compensation for the servicing, a servicing asset is recognised for the servicing right at an amount determined on the basis of an allocation of the carrying amount of the larger financial asset.

If, as a result of a transfer, a financial asset is derecognised in its entirety but the transfer results in the entity obtaining a new financial asset or assuming a new financial liability, or a servicing liability, the entity recognise the new financial asset, financial liability or servicing liability at fair value.

On derecognition of a financial asset in its entirety, the difference between the carrying amount and the sum of the consideration received is recognised in surplus or deficit.

If the transferred asset is part of a larger financial asset and the part transferred qualifies for derecognition in its entirety, the previous carrying amount of the larger financial asset is allocated between the part that continues to be recognised and the part that is derecognised, based on the relative fair values of those parts, on the date of the transfer. For this purpose, a retained servicing asset is treated as a part that continues to be recognised. The difference between the carrying amount allocated to the part derecognised and the sum of the consideration received for the part derecognised is recognised in surplus or deficit.

If a transfer does not result in derecognition because the entity has retained substantially all the risks and rewards of ownership of the transferred asset, the entity continue to recognise the transferred asset in its entirety and recognise a financial liability for the consideration received. In subsequent periods, the entity recognises any revenue on the transferred asset and any expense incurred on the financial liability. Neither the asset, and the associated liability nor the revenue, and the associated expenses are offset.

## **Financial liabilities**

The municipality removes a financial liability (or a part of a financial liability) from its statement of financial position when it is extinguished — i.e. when the obligation specified in the contract is discharged, cancelled, expires or waived.

An exchange between an existing borrower and lender of debt instruments with substantially different terms is accounted for as having extinguished the original financial liability and a new financial liability is recognised. Similarly, a substantial modification of the terms of an existing financial liability or a part of it is accounted for as having extinguished the original financial liability and having recognised a new financial liability.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.8 Financial instruments (continued)

The difference between the carrying amount of a financial liability (or part of a financial liability) extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in surplus or deficit. Any liabilities that are waived, forgiven or assumed by another entity by way of a non-exchange transaction are accounted for in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

#### 1.9 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the municipality assesses the classification of each element separately.

#### Finance leases - lessee

Finance leases are recognised as assets and liabilities in the statement of financial position at amounts equal to the fair value of the leased property or, if lower, the present value of the minimum lease payments. The corresponding liability to the lessor is included in the statement of financial position as a finance lease obligation.

The discount rate used in calculating the present value of the minimum lease payments is the interest rate implicit in the lease.

Minimum lease payments are apportioned between the finance charge and reduction of the outstanding liability. The finance charge is allocated to each period during the lease term so as to produce a constant periodic rate of on the remaining balance of the liability.

Any contingent rents are expensed in the period in which they are incurred.

## Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

The aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in the statement of financial performance.

#### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

## 1.10 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.10 Inventories (continued)

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

## 1.11 Impairment of cash-generating assets

Cash-generating assets are assets managed with the objective of generating a commercial return. An asset generates a commercial return when it is deployed in a manner consistent with that adopted by a profit-oriented entity.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- (a) the period of time over which an asset is expected to be used by the municipality; or
- (b) the number of production or similar units expected to be obtained from the asset by the municipality.

Criteria developed by the municipality to distinguish cash-generating assets from non-cash-generating assets are as follow:

### Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also tests a cash-generating intangible asset with an indefinite useful life or a cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.11 Impairment of cash-generating assets (continued)

#### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

#### Basis for estimates of future cash flows

In measuring value in use the municipality:

- bases cash flow projections on reasonable and supportable assumptions that represent management's best
  estimate of the range of economic conditions that will exist over the remaining useful life of the asset. Greater weight
  is given to external evidence;
- bases cash flow projections on the most recent approved financial budgets/forecasts, but excludes any estimated
  future cash inflows or outflows expected to arise from future restructuring's or from improving or enhancing the
  asset's performance. Projections based on these budgets/forecasts covers a maximum period of five years, unless a
  longer period can be justified; and
- estimate cash flow projections beyond the period covered by the most recent budgets/forecasts by extrapolating the
  projections based on the budgets/forecasts using a steady or declining growth rate for subsequent years, unless an
  increasing rate can be justified. This growth rate does not exceed the long-term average growth rate for the
  products, industries, or country or countries in which the municipality operates, or for the market in which the asset is
  used, unless a higher rate can be justified.

#### Composition of estimates of future cash flows

Estimates of future cash flows include:

- projections of cash inflows from the continuing use of the asset;
- projections of cash outflows that are necessarily incurred to generate the cash inflows from continuing use of the asset (including cash outflows to prepare the asset for use) and can be directly attributed, or allocated on a reasonable and consistent basis, to the asset; and
- net cash flows, if any, to be received (or paid) for the disposal of the asset at the end of its useful life.

Estimates of future cash flows exclude:

- cash inflows or outflows from financing activities; and
- income tax receipts or payments.

The estimate of net cash flows to be received (or paid) for the disposal of an asset at the end of its useful life is the amount that the municipality expects to obtain from the disposal of the asset in an arm's length transaction between knowledgeable, willing parties, after deducting the estimated costs of disposal.

## Discount rate

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money, represented by the current risk-free rate of interest and the risks specific to the asset for which the future cash flow estimates have not been adjusted.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

### 1.11 Impairment of cash-generating assets (continued)

## Recognition and measurement (individual asset)

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standard of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

## Cash-generating units

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in uses of any other assets or cash-generating units that are affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the municipality does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.11 Impairment of cash-generating assets (continued)

#### Reversal of impairment loss

The municipality assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable amount of that asset.

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- · its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

#### Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occur when there is clear evidence that such a redesignation is appropriate.

#### 1.12 Impairment of non-cash-generating assets

Cash-generating assets are assets managed with the objective of generating a commercial return. An asset generates a commercial return when it is deployed in a manner consistent with that adopted by a profit-oriented entity.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.12 Impairment of non-cash-generating assets (continued)

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Useful life is either:

- (a) the period of time over which an asset is expected to be used by the municipality; or
- (b) the number of production or similar units expected to be obtained from the asset by the municipality.

Criteria developed by the municipality to distinguish non-cash-generating assets from cash-generating assets are as follow: [Specify criteria]

## Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also tests a non-cash-generating intangible asset with an indefinite useful life or a non-cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable service amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

#### Value in use

Value in use of non-cash-generating assets is the present value of the non-cash-generating assets remaining service potential.

The present value of the remaining service potential of a non-cash-generating assets is determined using the following approach:

#### Depreciated replacement cost approach

The present value of the remaining service potential of a non-cash-generating asset is determined as the depreciated replacement cost of the asset. The replacement cost of an asset is the cost to replace the asset's gross service potential. This cost is depreciated to reflect the asset in its used condition. An asset may be replaced either through reproduction (replication) of the existing asset or through replacement of its gross service potential. The depreciated replacement cost is measured as the reproduction or replacement cost of the asset, whichever is lower, less accumulated depreciation calculated on the basis of such cost, to reflect the already consumed or expired service potential of the asset.

The replacement cost and reproduction cost of an asset is determined on an "optimised" basis. The rationale is that the municipality would not replace or reproduce the asset with a like asset if the asset to be replaced or reproduced is an overdesigned or overcapacity asset. Overdesigned assets contain features which are unnecessary for the goods or services the asset provides. Overcapacity assets are assets that have a greater capacity than is necessary to meet the demand for goods or services the asset provides. The determination of the replacement cost or reproduction cost of an asset on an optimised basis thus reflects the service potential required of the asset.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1.12 Impairment of non-cash-generating assets (continued)

#### Recognition and measurement

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued non-cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the non-cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standards of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### Reversal of an impairment loss

The municipality assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable service amount of that asset.

An impairment loss recognised in prior periods for a non-cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable service amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable service amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued non-cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occurs when there is clear evidence that such a redesignation is appropriate.

## 1.13 Employee benefits

## Short-term employee benefits

The cost of short-term employee benefits, (those payable within 12 months after the service is rendered, such as paid vacation leave and sick leave, bonuses, and non-monetary benefits such as medical care), is recognised in the period in which the service is rendered and is not discounted.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs.

The expected cost of surplus sharing and bonus payments is recognised as an expense when there is a legal or constructive obligation to make such payments as a result of past performance.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.13 Employee benefits (continued)

#### **Defined contribution plans**

Defined contribution plans are post-employment benefit plans under which the municipality pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

When an employee has rendered service to the municipality during a reporting period, the municipality recognises the contribution payable to a defined contribution plan in exchange for that service:

- as a liability (accrued expense), after deducting any contribution already paid. If the contribution already paid exceeds the contribution due for service before the reporting date, the municipality recognises that excess as an asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the contribution in the cost of an asset.

Where contributions to a defined contribution plan do not fall due wholly within twelve months after the end of the reporting period in which the employees render the related service, they are discounted. The rate used to discount reflects the time value of money.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.13 Employee benefits (continued)

#### Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans..

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan.

Consideration is given to any event that could impact the funds up to end of the reporting period where the interim valuation is performed at an earlier date.

Gains or losses on the curtailment or settlement of a defined benefit plan is recognised when the municipality is demonstrably committed to curtailment or settlement.

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the municipality recognises actuarial gains and losses in surplus or deficit in the reporting period in which they occur.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the municipality recognises past service cost as an expense in the reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The return on plan assets is interest, dividends or similar distributions and other revenue derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less any costs of administering the plan (other than those included in the actuarial assumptions used to measure the defined benefit obligation) and less any tax payable by the plan itself.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The municipality measures the resulting asset at the lower of:

the amount determined above; and

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1.13 Employee benefits (continued)

• the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan. The present value of these economic benefits is determined using a discount rate which reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

The municipality determines the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The municipality recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;
- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses, which is recognised immediately;
- past service cost, which is recognised immediately;
- the effect of any curtailments or settlements; and
- the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The municipality uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

In determining the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost, the municipality attributes benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, the municipality attributes benefit on a straight-line basis from:

- the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service); until
- the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The municipality recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment or settlement occurs. The gain or loss on a curtailment or settlement comprises:

- any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the municipality re-measures the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.13 Employee benefits (continued)

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The municipality offsets an asset relating to one plan against a liability relating to another plan when the municipality has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

#### Actuarial assumptions

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are to be settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money.

The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

Post-employment benefit obligations are measured on a basis that reflects:

- festimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those
- terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit
- plan, if, and only if, either:
- those changes were enacted before the reporting date; or
- past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.

Other long term employee benefits

The municipality has an obligation to provide long service allowance benefits to all of its employees.

The municipality's liability is based on an actuarial valuation. The Projected Unit Credit Method is used to value the liabilities.

Actuarial gains and losses on the long service awards are recognised in the statement of financial performance.

The amount recognised as a liability for long service awards is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly.

The municipality recognises the net total of the following amounts as expense or revenue, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;
- the expected return on any plan assets and on any reimbursement right recognised as an asset;
- actuarial gains and losses, which is recognised immediately;
- past service cost, which is recognised immediately; and
- the effect of any curtailments or settlements.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1.14 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits.

If the municipality has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

A constructive obligation to restructure arises only when the municipality:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of a activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated:
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that
  plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding arrangement.

After their initial recognition contingent liabilities recognised in municipality combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 39.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.14 Provisions and contingencies (continued)

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified receivable fails to make payment when due in accordance with the original or modified terms of a debt instrument.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

The municipality recognises a provision for financial guarantees and loan commitments when it is probable that an outflow of resources embodying economic benefits and service potential will be required to settle the obligation and a reliable estimate of the obligation can be made.

Determining whether an outflow of resources is probable in relation to financial guarantees requires judgement. Indications that an outflow of resources may be probable are:

- financial difficulty of the receivable;
- defaults or delinquencies in interest and capital repayments by the receivable;
- breaches of the terms of the debt instrument that result in it being payable earlier than the agreed term and the ability of the receivable to settle its obligation on the amended terms; and
- a decline in prevailing economic circumstances (e.g. high interest rates, inflation and unemployment) that impact on the ability of municipalities to repay their obligations.

Where a fee is received by the municipality for issuing a financial guarantee and/or where a fee is charged on loan commitments, it is considered in determining the best estimate of the amount required to settle the obligation at reporting date. Where a fee is charged and the municipality considers that an outflow of economic resources is probable, an municipality recognises the obligation at the higher of:

- the amount determined using in the Standard of GRAP on Provisions, Contingent Liabilities and Contingent Assets;
- the amount of the fee initially recognised less, where appropriate, cumulative amortisation recognised in accordance with the Standard of GRAP on Revenue from Exchange Transactions.

## Decommissioning, restoration and similar liability

Changes in the measurement of an existing decommissioning, restoration and similar liability that result from changes in the estimated timing or amount of the outflow of resources embodying economic benefits or service potential required to settle the obligation, or a change in the discount rate, is accounted for as follows:

If the related asset is measured using the cost model:

• changes in the liability is added to, or deducted from, the cost of the related asset in the current period.

If the related asset is measured using the revaluation model:

- changes in the liability alter the revaluation surplus or deficit previously recognised on that asset, so that:
  - a decrease in the liability is credited directly to revaluation surplus in net assets, except that it is recognised in surplus or deficit to the extent that it reverses a revaluation deficit on the asset that was previously recognised in surplus or deficit; and
  - an increase in the liability is recognised in surplus or deficit, except that it is debited directly to revaluation surplus in net assets to the extent of any credit balance existing in the revaluation surplus in respect of that asset;
- in the event that a decrease in the liability exceeds the carrying amount that would have been recognised had the asset been carried under the cost model, the excess is recognised immediately in surplus or deficit;
- a change in the liability is an indication that the asset may have to be revalued in order to ensure that the carrying
  amount does not differ materially from that which would be determined using fair value at the reporting date. Any
  such revaluation is taken into account in determining the amounts to be taken to surplus or deficit and net assets. If
  a revaluation is necessary, all assets of that class is revalued; and
- the Standard of GRAP on Presentation of Financial Statements requires disclosure on the face of the statement of
  changes in net assets of each item of revenue or expense that is recognised directly in net assets. In complying with
  this requirement, the change in the revaluation surplus arising from a change in the liability is separately identified
  and disclosed as such.

The adjusted depreciable amount of the asset is depreciated over its useful life. Therefore, once the related asset has reached the end of its useful life, all subsequent changes in the liability is recognised in surplus or deficit as they occur. This applies under both the cost model and the revaluation model.

The periodic unwinding of the discount is recognised in surplus or deficit as a finance cost as it occurs.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1.15 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

## Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

#### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by the proportion that costs incurred to date bear to the total estimated costs of the transaction.

#### Interest, royalties and dividends

Revenue arising from the use by others of municipality assets yielding interest, royalties and dividends is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Dividends, or their equivalents are recognised, in surplus or deficit, when the municipality's right to receive payment has been established.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1.16 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by an municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Control of an asset arise when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and can exclude or otherwise regulate the access of others to that benefit.

Exchange transactions are transactions in which one entity receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of cash, goods, services, or use of assets) to another entity in exchange.

Expenses paid through the tax system are amounts that are available to beneficiaries regardless of whether or not they pay taxes.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, an municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Tax expenditures are preferential provisions of the tax law that provide certain taxpayers with concessions that are not available to others.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

#### Fines

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality.

Where the municipality collects fines in the capacity of an agent, the fine will not be revenue of the collecting entity.

## 1.17 Government grants

When inventories are sold, the carrying amount of those inventories is recognised as an expense in the period in which the related revenue is recognised. The amount of any write-down of inventories to net realisable value and all deficits of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value, is recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

## 1.17 Government grants (continued)

Government grants are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality.:
- the amount of the revenue can be measured reliably, and
- to the extent that there has been compliance with any restrictions associated with the grant...

#### 1.18 Other grants and donations

Other grants and donations are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality.;
- the amount of the revenue can be measured reliably, and
- to the extent that there has been compliance with any restrictions associated with the grant...

If goods in-kind are received without conditions attached, revenue is recognised immediately. If conditions are attached, a liability is recognised, which is reduced and revenue recognised as the conditions are satisfied.

#### 1.19 Borrowing costs

Borrowing costs are interest and other expenses incurred by an entity in connection with the borrowing of funds.

Borrowing costs are recognised as an expense in the period in which they are incurred.

#### 1.20 Grants in aid

The insurance fund is accounted for at net of cost, and any liability thereto, and adjustments are made only where there are valid claims to the fund.

The municipality transfers money to individuals, organisations and other sectors of government from time to time. When making these transfers, the municipality does not:

- receive any goods or services directly in return, as would be expected in a purchase or sale transaction;
- expect to be repaid in future; or
- expect a financial return, as would be expected from an investment.

These transfers are recognised in the statement of financial performance as expenses in the period that the events giving raise to the transfer occurred.

## 1.21 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year note 41.

#### 1.22 Unauthorised expenditure

Unauthorised expenditure means any expenditure incurred by the municipality otherwise than in accordance with section 15 or 11(3) of the Municipal Finance Management Act (Act No. 56 of 2003), and includes:

- overspending of the total amount appropriated in the municipality's approved budget;
- overspending of the total amount appropriated for a vote in the approved budget;
- expenditure from a vote unrelated to the department or functional area covered by the vote;
- expenditure of money appropriated for a specific purpose, otherwise than for that specific purpose;
- spending of an allocation referred to in paragraph (b), (c) or (d) of the definition of "allocation" otherwise than in accordance with any conditions of the allocation; or
- a grant by the municipality otherwise than in accordance with the Municipal Finance Management Act.

Annual Financial Statements for the year ended 30 June 2016

# **Accounting Policies**

#### 1.23 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.24 Irregular expenditure

Irregular expenditure as defined in section 1 of the MFMA is:

- (a) expenditure incurred by a municipality or municipal entity in contravention of, or that is not in accordance with, a requirement of this Act, and which has not been condoned in terms of section 170;
- (b) expenditure incurred by a municipality or municipal entity in contravention of, or that is not in accordance with, a requirement of the Municipal Systems Act, and which has not been condoned in terms of that Act;
- (c) expenditure incurred by a municipality in contravention of, or that is not in accordance with, a requirement of the Public Office-Bearers Act, 1998 (Act No. 20 of 1998); or
- (d) expenditure incurred by a municipality or municipal entity in contravention of, or that is not in accordance with, a requirement of the supply chain management policy of the municipality or entity or any of the municipality's by-laws giving effect to such policy, and which has not been condoned in terms of such policy or by-law, but excludes expenditure by a municipality which falls within the definition of "unauthorised expenditure"

Irregular expenditure that was incurred and identified during the current financial year and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements.

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements must be updated with the amount condoned.

## 1.25 Use of estimates

The preparation of annual financial statements in conformity with Standards of GRAP requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the annual financial statements are disclosed in the relevant sections of the annual financial statements. Although these estimates are based on management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

#### 1.26 Commitments

The Housing Development Fund was established in terms of the Housing Act, (Act No. 107 of 1997). Loans from national and provincial government used to finance housing selling schemes undertaken by the municipality were extinguished on 1 April 1998 and transferred to a Housing Development Fund. Housing selling schemes, both complete and in progress as at 1 April 1998, were also transferred to the Housing Development Fund. In terms of the Housing Act, all proceeds from housing developments, which include rental income and sales of houses, must

Items are classified as commitments where the municipality commits itself to future transactions that will normally result in the outflow of resources.

Annual Financial Statements for the year ended 30 June 2016

# Accounting Policies

#### 1.26 Commitments (continued)

Commitments are not recognised in the statement of financial position as a liability, but are included in the disclosure notes in the following cases:

- approved and contracted commitments;
- where the expenditure has been approved and the contract has been awarded at the reporting date; and
- where disclosure is required by a specific standard of GRAP.

Refer to note 38

#### 1.27 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The approved budget is prepared on a accrual basis and presented by economic classification linked to performance outcome objectives.

The approved budget covers the fiscal period from 01 July 2015 to 30 June 2016.

#### 1.28 Related parties

Related parties are considered to be related if one party has the ability to control the other party or exercise significant influence over the other party in making financial and operating decisions or if the related party entity and another entity are subject to common control.

The municipality operates in an economic sector currently dominated by entities directly or indirectly owned by the South African Government. As a consequence of the constitutional independence of the three spheres of government in South Africa, only entities within the local sphere of government are considered to be related parties.

Related party disclosures for transactions between government entities that took place on terms and conditions that are considered in arm's length and in the ordinary course of business are not disclosed in accordance with IPSAS 20 Related Party Disclosure. Only transactions with related parties not at arm's length or not in the ordinary course of business are disclosed.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Close members of the family of a person are considered to be those family members who may be expected to influence, or be influenced by, that management in their dealings with the municipality.

Only transactions with related parties not at arm's length or not in ordinary course of business are diclosed.

## 1.29 Events after reporting date

Events after the reporting date that are classified as adjusting events have been accounted for in the financial statements.

Events after the reporting date that are classified as non-adjusting events have been disclosed in the notes to the financial statements.

## 1.30 Value-added tax

Revenue, expenses and assets are recognised net of the amounts of value added tax. Value added tax is accounted for using the payment basis.

The net amount of value added tax recoverable from, or payable to, the taxation authority is included as part of receivables or payables in the statement of financial position.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Band	2016	2015
Figures in Rand	2016	2015

#### 2. Standards and interpretations

#### 2.1 Standards and interpretations effective in the current year

GRAP 1	Presentation of Financial Statement
GRAP 2	Cash Flow Statement
GRAP 3	Change Accounting Policies, Change in Accountiong estimates and Error
GRAP 4	The Effects of changes in Foreign Exchange Rates
GRAP 5	Borrowing Costs
GRAP 6	Consolidated and Separate Financial Statement
GRAP 7	Investment in Associates
GRAP 8	Investment in Joint Ventures
GRAP 9	Revenue from Exchange Transactions
GRAP 10	Financial Reporting in hyper Inflationary Economies
GRAP 11	Construction Contacts
GRAP 12	Inventories
GRAP 13	Lease
GRAP 14	Events after the reporting date
GRAP 16	Investment Property
GRAP 17	Property, Plant and Equipment
GRAP 18	Segment Reporting
GRAP 19	Provisions, Contingent Liabilities and Contingent Assets
GRAP 20	Related Parties
GRAP 21	Impairment of non-cash generating assets
GRAP 23	Revenue from non exchange transaction
GRAP 24	Budget information
GRAP 25	Emplyee Benfits
GRAP 26	Impairment of cash generating assets
GRAP 100	Non-current Assets held for sale and discontined operations
GRAP 101	Agriculture
GRAP 102	Intangible Assets
GRAP 103	Heritage Assets
GRAP 104	Financial Intruments

## 2.2 Standards and interpretations not yet effective or relevant

The following standards and interpretations have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2016 or later periods but are not relevant to its operations:

## **GRAP 18: Segment Reporting**

Segments are identified by the way in which information is reported to management, both for purposes of assessing performance and making decisions about how future resources will be allocated to the various activities undertaken by the municipality. The major classifications of activities identified in budget documentation will usually reflect the segments for which an entity reports information to management.

Segment information is either presented based on service or geographical segments. Service segments relate to a distinguishable component of an entity that provides specific outputs or achieves particular operating objectives that are in line with the municipality's overall mission. Geographical segments relate to specific outputs generated, or particular objectives achieved, by an entity within a particular region.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of

The municipality expects to adopt the standard for the first time once it becomes effective

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

## GRAP 105: Transfers of functions between entities under common control

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

#### 2. Standards and interpretations (continued)

The objective of this standard is to establish accounting principles for the acquirer and transferor in a transfer of functions between entities under common control.

A transfer of functions between entities under common control is a reorganisation and / or reallocation of functions between entities that are ultimately controlled by the same entity before and after a transfer of functions.

In the event of a transfer of functions between entities under common control, the assets and liabilities should be recognised (by the acquirer) at their carrying amounts and should be derecognised (by the transferor) at their carrying amounts.

The difference between the amount of consideration paid or received, if any, and the carrying amounts of assets and liabilities should be recognised in accumulated surplus / (deficit).

The effective date of the standard is for years beginning on or after 01 April 2015.

The municipality expects to adopt the standard for the first time in the 2017 annual financial statements, but has already formulated an accounting policy for this reporting period based on the standard.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### GRAP 106: Transfers of functions between entities not under common control

The objective of this standard is to establish accounting principles for the acquirer and transferor in a transfer of functions between entities not under common control.

A transfer of functions between entities not under common control is a reorganisation and / or reallocation of functions between entities that are ultimately controlled by the same entity before and after a transfer of functions.

In the event of a transfer of functions between entities not under common control, the assets and liabilities should be recognised (by the acquirer) at their acquisition date fair values.

The difference between the amount of consideration paid, if any, and the carrying amounts of assets acquired and liabilities assumed should be recognised in accumulated surplus / (deficit).

For a transfer of functions between entities not under common control there are some specific recognition and measurement principles and exceptions to the recognition and measurement principles.

The effective date of the standard is for years beginning on or after 01 April 2015.

The municipality expects to adopt the standard for the first time in the 2017 annual financial statements, but has already formulated an accounting policy for this reporting period based on the standard.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### **GRAP 107: Mergers**

The objective of this standard is to establish accounting principles for the combined entity and combining entities in a merger.

A merger is where a new combined entity is started, acquirer can be identified and the combining entities do not have any control over the combined entity.

In the event of a merger, the assets and liabilities should be recognised (by the combined entity) at their carrying amounts and should be derecognised (by the combining entities) at their carrying amounts.

The difference between the carrying amounts of assets and liabilities should be recognised in accumulated surplus /(deficit).

The effective date of the standard is for years beginning on or after 01 April 2015.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

#### 2. Standards and interpretations (continued)

The municipality expects to adopt the standard for the first time in the 2016 annual financial statements, but has already formulated an accounting policy for this reporting period based on the standard.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

The objective of this is to ensure that a reporting entity's annual financial statements contain the disclosures necessary to draw attention to the possibility that its financial position and surplus or deficit may have been affected by the existence of related parties and by transactions and outstanding balances with such parties. Additional text

An municipality (in this standard referred to as the reporting entity) shall apply this standard in:

- identifying related party relationships and transactions;
- identifying outstanding balances, including commitments, between an entity and its related parties;
- · identifying the circumstances in which disclosure of the items in bullet one and two is required; and
- determining the disclosures to be made about those items.

This standard requires disclosure of related party relationships, transactions and outstanding balances, including commitments, in the consolidated and separate financial statements of the reporting entity in accordance with the Standard of GRAP on Consolidated and Separate Financial Statements. This standard also applies to individual annual financial statements.

Disclosure of related party transactions, outstanding balances, including commitments, and relationships with related parties may affect users' assessments of the financial position and performance of the reporting entity and its ability to deliver agreed services, including assessments of the risks and opportunities facing the entity. This disclosure also ensures that the reporting entity is transparent about its dealings with related parties.

The states that a related party is a person or an entity with the ability to control or jointly control the other party, or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control. As a minimum, the following are regarded as related parties of the reporting entity:

- A person or a close member of that person's family is related to the reporting entity if that person:
  - has control or joint control over the reporting entity;
  - has significant influence over the reporting entity;
  - is a member of the management of the entity or its controlling entity.
- An entity is related to the reporting entity if any of the following conditions apply:
  - the entity is a member of the same economic entity (which means that each controlling entity, controlled entity and fellow controlled entity is related to the others);
  - one entity is an associate or joint venture of the other entity (or an associate or joint venture of a member of an economic entity of which the other entity is a member);
  - both entities are joint ventures of the same third party;
  - one entity is a joint venture of a third entity and the other entity is an associate of the third entity;
  - the entity is a post-employment benefit plan for the benefit of employees of either the entity or an entity related to the entity. If the reporting entity is itself such a plan, the sponsoring employers are related to the entity;
  - the entity is controlled or jointly controlled by a person identified in (a); and
  - a person identified in (a)(i) has significant influence over that entity or is a member of the management of that entity (or its controlling entity).

The effective date of the is for years beginning on or after .

The municipality expects to adopt the for the first time in the 2001 annual financial statements.

#### IGRAP 11: Consolidation - Special purpose entities

An entity may be created to accomplish a narrow and well-defined objective (e.g. to effect a lease, research and development activities or a securitisation of financial assets). Such a special purpose entity ('SPE') may take the form of a corporation, trust, partnership or unincorporated entity. SPEs often are created with legal arrangements that impose strict and sometimes permanent limits on the decision-making powers of their management over the operations of the SPE.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

#### 2. Standards and interpretations (continued)

Frequently, these provisions specify that the policy guiding the ongoing activities of the SPE cannot be modified, other than perhaps by its creator or sponsor (ie they operate on so-called 'autopilot'). The sponsor (or entity on whose behalf the SPE was created) frequently transfers assets to the SPE, obtains the right to use assets held by the SPE or performs services for the SPE, while other parties ('capital providers') may provide the funding to the SPE. An entity that engages in transactions with an SPE (frequently the creator or sponsor) may in substance control the SPE. A beneficial interest in an SPE may, for example, take the form of a debt instrument, an equity instrument, a participation right, a residual interest or a lease. Some beneficial interests may simply provide the holder with a fixed or stated rate of return, while others give the holder rights or access to other future economic benefits or service potential of the SPE's activities. In most cases, the creator or sponsor (or the entity on whose behalf the SPE was created) retains a significant beneficial interest in the SPE's activities, even though it may own little or none of the SPE's net assets.

The Standard of GRAP on Consolidated and Separate Financial Statements requires the consolidation of entities that are controlled by the reporting entity. However, the Standard of GRAP does not provide explicit guidance on the consolidation of SPEs. The issue is under what circumstances an entity should consolidate an SPE. This interpretation of the Standards of GRAP does not apply to post-employment benefit plans or other long-term employee benefit plans to which the Standard of GRAP on Employee Benefits applies.

A transfer of assets from an entity to an SPE may qualify as a sale by that entity. Even if the transfer does qualify as a sale, the provisions of the Standard of GRAP on Consolidated and Separate Financial Statements and this Interpretation of the Standards of GRAP may mean that the entity should consolidate the SPE. This interpretation of the Standards of GRAP does not address the circumstances in which sale treatment should apply for the entity or the elimination of the consequences of such a sale upon consolidation.

The effective date of this interpretation is dependent on/in conjunction with the effective date of GRAP105, 106 and 107.

The municipality expects to adopt the interpretation for the first time in the 2016 annual financial statements.

It is unlikely that the interpretation will have a material impact on the municipality's annual financial statements.

#### IGRAP 12: Jointly controlled entities - Non-monetary contributions by ventures

Paragraph .54 in the Standard of GRAP on Interests in Joint Ventures refers to both contributions and sales between a venturer and a joint venture as follows: 'When a venturer contributes or sells assets to a joint venture, recognition of any portion of a gain or loss from the transaction shall reflect the substance of the transaction'. In addition, paragraph 31 in the Standard of GRAP on Interests in Joint Ventures says that 'a jointly controlled entity is a joint venture that involves the establishment of a corporation, partnership or other entity in which each venturer has an interest'. There is no explicit guidance on the recognition of gains and losses resulting from contributions of non-monetary assets to jointly controlled entities ('JCEs').

Contributions to a JCE are transfers of assets by venturers in exchange for an interest in the net asset in the JCE. Such contributions may take various forms. Contributions may be made simultaneously by the venturers either upon establishing the JCE or subsequently. The consideration received by the venturer(s) in exchange for assets contributed to the JCE may also include cash or other consideration that does not depend on future cash flows of the JCE ('additional consideration').

#### The issues are:

- when the appropriate portion of gains or losses resulting from a contribution of a non-monetary asset to a JCE in exchange for an interest in the net assets in the JCE should be recognised by the venturer in surplus or deficit;
- how additional consideration should be accounted for by the venturer; and
- how any unrealised gain or loss should be presented in the consolidated.

This interpretation of the Standards of GRAP deals with the venturer's accounting for non-monetary contributions to a JCE in exchange for an interest in the net assets in the JCE that is accounted for using either the equity method or proportionate consolidation.

The effective date of this interpretation is dependent on/in conjunction with the effective date of GRAP105, 106 and 107.

The municipality expects to adopt the interpretation for the first time in the 2016 annual financial statements.

It is unlikely that the interpretation will have a material impact on the municipality's annual financial statements.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

#### 2. Standards and interpretations (continued)

#### GRAP 6 (as revised 2010): Consolidated and Separate Financial Statements

The definition of 'minority interest' has been amended to 'non-controlling interest', and paragraph .60 was added by the Improvements to the Standards of GRAP issued in November 2010. An entity shall apply these amendments prospectively for annual financial periods beginning on or after the effective date [in conjunction with the effective date to be determined by the Minister of Finance for GRAP 105, 106 and 107]. If an entity elects to apply these amendments earlier, it shall disclose this fact.

Paragraph .59 was amended by Improvements to the Standards of GRAP issued in November 2010. An entity shall apply these amendments prospectively for annual financial periods beginning on or after the effective date [in conjunction with the effective date to be determined by the Minister of Finance for GRAP 105, 106 and 107] from the date at which it first applied the Standard of GRAP on Non-current Assets Held for Sale and Discontinued Operations. If an entity elects to apply these amendments earlier, it shall disclose this fact.

The Standards of GRAP on Transfer of Functions Between Entities Under Common Control, Transfer of Functions Between Entities Not Under Common Control and Mergers amended paragraphs .03, .39, .47 to .50 and added paragraphs .51 to .58 and .61 to .62. An entity shall apply these amendments when it applies the Standards of GRAP on Transfer of Functions Between Entities Under Common Control, Transfer of Functions Between Entities Not Under Common Control and Mergers.

The effective date of this interpretation is dependent on/in conjunction with the effective date of GRAP105, 106 and 107.

The municipality expects to adopt the interpretation for the first time in the 2016 annual financial statements.

It is unlikely that the interpretation will have a material impact on the municipality's annual financial statements.

## GRAP 7 (as revised 2010): Investments in Associates

Paragraphs .03 and .42 were amended by the Improvements to the Standards of GRAP issued in November 2010. An entity shall apply these amendments prospectively for annual financial periods beginning on or after the effective date [in conjunction with the effective date to be determined by the Minister of Finance for GRAP 105, 106 and 107]. If an entity elects to apply these amendments earlier, it shall disclose this fact.

The Standards of GRAP on Transfer of Functions Between Entities Under Common Control, Transfer of Functions Between Entities Not Under Common Control and Mergers amended paragraphs .22, .28 and .38 and added paragraph .24. An entity shall apply these amendments and addition when it applies the Standards of GRAP on Transfer of Functions Between Entities Under Common Control, Transfer of Functions Between Entities Not Under Common Control and Mergers.

The effective date of this interpretation is dependent on/in conjunction with the effective date of GRAP105, 106 and 107.

The municipality expects to adopt the interpretation for the first time in the 2016 annual financial statements.

It is unlikely that the interpretation will have a material impact on the municipality's annual financial statements.

#### GRAP 8 (as revised 2010): Interests in Joint Ventures

Paragraph .04 was amended by the Improvements to the Standards of GRAP issued in November 2010. An entity shall apply these amendments prospectively for annual financial periods beginning on or after the effective date.

The Standards of GRAP on Transfer of Functions Between Entities Under Common Control, Transfer of Functions Between Entities Not Under Common Control and Mergers added paragraph .50 and amended paragraphs .51 and .52. An entity shall apply these amendments and addition when it applies the Standards of GRAP on Transfer of Functions Between Entities Under Common Control, Transfer of Functions Between Entities Not Under Common Control and Mergers.

The effective date of this interpretation is dependent on/in conjunction with the effective date of GRAP105, 106 and 107.

The municipality expects to adopt the interpretation for the first time in the 2016 annual financial statements.

It is unlikely that the interpretation will have a material impact on the municipality's annual financial statements.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

#### 2. Standards and interpretations (continued)

#### **GRAP32: Service Concession Arrangements: Grantor**

The standard applies to a contractual arrangement between a grantor and an operator in which the operator uses the service concession asset to provide a mandated function on behalf of the grantor for a specified period of time. The operator providing the mandated function on behalf of the grantor can either be a private party or another public sector entity. The standard applies to the grantor only. PPP agreements that are governed and regulated in terms of the PFMA and MFMA, are some of the arrangements that fall within the scope of GRAP 32.

For any other arrangements that meet the control criteria as set out in paragraph .07 of GRAP 32 the principles in the standard on accounting for such arrangements will apply.

An asset provided by the operator, or an upgrade to an existing asset, is recognised as a service concession asset with a corresponding liability, being the performance obligation, if certain criteria and conditions are met.

The standard has been approved by the Accounting Standards Board, but its effective date has not yet been determined by the Minister of Finance.

The standard has been approved by the Accounting Standards Board, but its effective date has not yet been determined by the Minister of Finance.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### **GRAP108: Statutory Receivables**

GRAP 108 only deals with those receivables that arise from legislation or an equivalent means, such as regulations, bylaws or other documents issued in terms of legislation, such as ministerial orders and cabinet or municipal council decisions.

Therefore in order to be statutory in nature specific legislation should require the municipality to undertake the transactions, such as outlining who should be taxed and at what rates and amounts.

Statutory receivables are not contractual receivables, the latter of which would normally meet the definition of a financial asset and will be within the scope of the Standard of GRAP on Financial Instruments. Statutory receivables are not voluntarily entered into as with contractual receivables because they arise as a result of specific legislative requirements.

Statutory receivables are initially measured at their transaction amount and subsequently using the cost method.

Under the cost method, the initial measurement of the receivable is changed subsequent to initial recognition to reflect any:

- interest or other charges that may have accrued on the receivable (where applicable);
- impairment losses; and
- amounts derecognised.

The standard has been approved by the Accounting Standards Board, the effective date is set for 1 April 2015 but municipalities are not yet required to apply or early adopt.

The municipality expects to adopt the standard for the first time once it becomes effective, but has already formulated an accounting policy for this reporting period based on the standard.

The expected impact of the standard is to be investigated.

## IGRAP17: Service Concession Arrangements where a Grantor Controls a Significant Residual Interest in an Asset

This Interpretation of the Standards of GRAP provides guidance to the grantor where it has entered into a service concession arrangement, but only controls, through ownership, beneficial entitlement or otherwise, a significant residual interest in a service concession asset at the end of the arrangement, where the arrangement does not constitute a lease.

A service concession arrangement is a contractual arrangement between a grantor and an operator in which the operator uses the service concession asset to provide a mandated function on behalf of the grantor for a specified period of time.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

#### 2. Standards and interpretations (continued)

The operator is compensated for its services over the period of the service concession arrangement, either through payments, or through receiving a right to earn revenue from third party users of the service concession asset, or the operator is given access to another revenue-generating asset of the grantor for its use.

Before the grantor can recognise a service concession asset in accordance with the Standard of GRAP on Service Concession Arrangements: Grantor, both the criteria as noted in paragraph .01 of this Interpretation of the Standards of GRAP need to be met. In some service concession arrangements, the grantor only controls the residual interest in the service concession asset at the end of the arrangement, and can therefore not recognise the service concession asset in terms of the Standard of GRAP on Service Concession Arrangements: Grantor.

This interpretation concludes on the recognition of the performance obligation and the right to receive a significant interest in a service concession asset.

The interpretation has been approved by the Accounting Standards Board, but its effective date has not yet been determined by the Minister of Finance.

The municipality expects to adopt the interpretation for the first time once it becomes effective, but has already formulated an accounting policy for this reporting period based on the interpretation.

It is unlikely that the interpretation will have a material impact on the municipality's annual financial statements.

## 3. Investment property

		2016			2015	
	Cost / Valuation	Accumulated (depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Investment property	260 791 500	-	260 791 500	271 874 000	-	271 874 000

#### Reconciliation of investment property - 2016

	 Fair value adiustments	Total
Investment property	(11 082 500)	260 791 500

## Reconciliation of investment property - 2015

	Opening	Fair value	Total
	balance	adjustments	
Investment property	457 151 266	(185 277 266)	271 874 000

#### Pledged as security

No assets were pledged as security.

## Fair Value of investment property

The investment property as fair valued by an independent valuator. The fair value of investment property was assessed at the end of the financial year and the significant changes in the fair value of the properties was adjusted.

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

Rental income

Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
3. Investment property (continued) Income and Expenditure		

1 014 673

609 731

Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand

## 4. Property, plant and equipment

		2016			2015			
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value		
Land	814 057 726	-	814 057 726	814 057 726	-	814 057 726		
Buildings	98 442 324	(18 632 633)	79 809 691	98 442 324	(15 401 389)	83 040 935		
Infrastructure	7 162 380 314	(3 570 706 487)	3 591 673 827	7 219 378 274	(3 032 457 427)	4 186 920 847		
Community	141 831 283	(16 396 421)	125 434 862	113 164 581	(12 664 630)	100 499 951		
Work in progress	669 500 035	· -	669 500 035	528 830 020	-	528 830 020		
Other property, plant and equipment	74 922 264	(30 686 410)	44 235 854	60 688 408	(25 072 561)	35 615 847		
Total	8 961 133 946	(3 636 421 951)	5 324 711 995	8 834 561 333	(3 085 596 007)	5 748 965 326		

## Reconciliation of property, plant and equipment - 2016

	Opening balance	Additions	Transfers	Assets written off	Depreciation	Impairment loss	Total
Land	814 057 726	-	-	-	-	-	814 057 726
Buildings	83 040 935	-	-	-	(3 231 244)	-	79 809 691
Infrastructure	4 186 920 847	-	105 429 689	(132 127 780)	(549 218 763)	(19 330 166) 3	591 673 827
Community	100 499 951	-	28 666 702	-	(3 731 791)	-	125 434 862
Work in progress	528 830 020	274 766 406	(134 096 391)	) -	-	-	669 500 035
Other property, plant and equipment	35 615 847	14 233 856	-	-	(5 613 849)	-	44 235 854
	5 748 965 326	289 000 262	-	(132 127 780)	(561 795 647)	(19 330 166) 5	324 711 995

Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand

## 4. Property, plant and equipment (continued)

Reconciliation of property, plant and equipment - 2015

	Opening balance	Additions	Transfers	Assets taken- A	Assets written off	Depreciation	Impairment loss	Total
Land	814 057 726	-	-	_	-	-	-	814 057 726
Buildings	79 850 549	-	6 333 847	-	-	(3 143 461)	-	83 040 935
Infrastructure	4 843 073 244	-	64 331 804	-	(9 582 795)	(578 780 130)	(132 121 276)	1 186 920 847
Community	74 242 216	-	29 240 640	-	-	(2 982 905)	-	100 499 951
Work in progress	408 097 402	220 638 909	(99 906 291)	-	-	-	-	528 830 020
Other property, plant and equipment	23 640 885	12 942 499	-	4 506 832	(1 816 708)	(3 657 661)	-	35 615 847
	6 242 962 022	233 581 408	-	4 506 832	(11 399 503)	(588 564 157)	(132 121 276)	5 748 965 326

## Pledged as security

No assets have been pledged as secuirty.

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

## 5. Heritage assets

		2016		2015
	Cost / Valuation	Accumulated Carrying value impairment losses	Cost / Valuation	Accumulated Carrying value impairment losses
Art Collections, antiquities and exhibits	10 100	- 10 100	10 100	- 10 100

## Reconciliation of heritage assets 2016

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	201	6 201
5. Heritage assets (continued)	Opening balance	Total
Art Collections, antiquities and exhibits	10 100	10 100
Reconciliation of heritage assets 2015		
	Opening balance	Total
Art Collections, antiquities and exhibits	10 100	10 100
Pledged as security		
Carrying value of heritage assets pledged as security:		
[Insert terms and conditions here where terms and conditions are the same]		
6. Other financial assets		
Designated at fair value		

Design	ateu at	iair	value
Liotod o	haraa		

Designated at fair value		
Listed shares	2 044 594	2 066 520
Unit trusts	8 915 917	8 448 553
Other investments	5 140 940	4 701 609
	16 101 451	15 216 682
	16 101 451	15 216 682
	- -	-
Non-current assets		
Fair value	12 642 807	12 197 369
Current assets		
Fair value	3 458 644	3 019 313
Non-current assets	12 642 807	12 197 369
Current assets	3 458 644	3 019 313
	16 101 451	15 216 682

## **Employee benefit obligations**

## Post employment medical aid plan

The municipality offers employee and continuation member opportunity of belonging to one of the several medical aid scheme, most of which offer a range of options partaining to levels of cover.

Upon retirement, an employee continues membership of the medical scheme. Upon a member's death-in-service or deathin-retirement, the surviving dependants may continue membership of the medical scheme.

## Changes in the present value of the defined benefit obligation are as follows:

Opening balance Benefits paid	139 158 811 (2 597 832)	( /
Net expense recognised in the statement of financial performance	17 762 616 154 323 595	14 300 540 139 158 811

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
7. Employee benefit obligations (continued)		
Net expense recognised in the statement of financial performance		
Current service cost Interest cost Actuarial (gains) losses	7 593 604 11 401 427 (1 232 415)	6 792 763 10 435 129 (2 927 352)
	17 762 616	14 300 540

#### Key assumptions used

It is difficult to predict future investment returns and health care cost inflation rates. The relationship between them is more stable and therefore easier to predict. GRAP 25 requires that financial assumptions be based on market expectations at the Valuation Date for the period over which the liability obligations are to be settled.

Discount Rate: GRAP 25 stipulates that the choice of this rate should be derived from high quality corporate bond yields. However, where the market in these bonds is not significant, the market yields on government bonds consistent with the estimated term of the post-employment liabilities should be used.

Consequently, a discount rate of 9,84% per annum has been used. The corresponding medical inflation rate of 9.29%. These rates do not reflect any adjustment for taxation. These rates were deduced from the Johannesburg Stock Exchange (JSE) Zero Coupon bond yield after the market close on 30 June 2016.

The rate is calculated by using a weighted average of yields for the three components of the liability. Each component's fixed-interest and index-linked yield was taken from the JSE (Best Decency) Zero Coupon bond yield curve at that component's liability-weighted average duration, using an iterative process (because the yield depends on the liability, which in turn depends on the yield).

<u>Health Care Cost Inflation Rate</u>: This assumption is required to reflect estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs (for example, due to technological advances or changes in utilisation patterns). Any assumption regarding future medical scheme contribution increases is therefore subjective.

A health care cost inflation rate of 9.29% has been assumed. This is 1.50% in excess of expected CPI inflation over the expected term of the liability, namely 7.79%. A larger differential would be unsustainable, eventually forcing members to less expensive options. This implies a net discount rate of 0.50% which derives from ((1+9.84%)/(1+9.29%))-1.

The expected inflation assumption of 7.79% was obtained from the differential between market yields on index-linked bonds consistent with the estimated term of the liabilities and those of fixed interest bonds (9.84%) with a risk premium adjustment for the uncertainty implicit in guaranteeing real increases.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015

#### 7. Employee benefit obligations (continued)

#### Long services Award

#### Changes in the present value of the defined benefit obligation are as follows:

Opening balance Benefits paid Net expense recognised in the statement of financial performance	17 915 520 (1 164 948) 3 850 176	16 699 309 (1 951 910) 3 168 121
	20 600 748	17 915 520
Net expense recognised in the statement of financial performance		
Current service cost	1 732 883	
		1 474 010
Interest cost Actuarial (gains) losses	1 314 863 802 430	1 474 010 1 164 032 530 079

#### Key assumptions used

In estimating the unfunded liability for LSA of the Municipality a number of actuarial assumptions are required. The GRAP 25 Statement places the responsibility on management to set these assumptions, as guided by the principles set out in the Statement and in discussion with the actuary.

It should be noted that the valuation method and assumptions do not affect the ultimate cost of the LSA– this is determined by actual experience and by the benefits provided. The method and assumptions influence how the past service liability and future-service costs are recognised over time.

The key financial and demographic assumptions are summarised below:

Discount rates used	9,43 %	8,15 %
Expected rate of return on assets	7,55 %	7,16 %
Expected rate of return on reimbursement rights	0,98 %	0,93 %

It is difficult to predict future investment returns and health care cost inflation rates. The relationship between them is more stable and therefore easier to predict. GRAP 25 requires that financial assumptions be based on market expectations at the Valuation Date for the period over which the liability obligations are to be settled.

<u>Discount Rate:</u> GRAP 25 stipulates that the choice of this rate should be derived from high quality corporate bond yields. However, where the market in these bonds is not significant, the market yields on government bonds consistent with the estimated term of the post-employment liabilities should be used.

Consequently, a discount rate of 9.43% per annum has been used. This is derived by using a liability-weighted average of the yields corresponding to the average term until payment of long service awards, for each employee. These rate do not reflect any adjustment for taxation. These rates were deduced from the Johannesburg Stock Exchange (JSE) Zero Coupon bond yield after the market close on 30 June 2016.

<u>Salary Inflation Rate</u>: This assumption is required to reflect the estimated growth in salaries of the eligible employees until retirement. It is important in that the LSA are based on an employee's salary at the date of the award.

The assumption is traditionally split into two components, namely General Salary Inflation and Promotional Salary Escalation. The latter is considered under demographic assumptions.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
rigarco in ritaria	2010	2010

## 7. Employee benefit obligations (continued)

<u>General Salary Inflation</u>: This assumption is more stable relative to the growth in Consumer Price Index (CPI) than in absolute terms. In most industries, experience has shown, that over the long-term, salary inflation is between 1.0% and 1.5% above CPI inflation.

The expected inflation assumption of 6.16% was obtained from the differential between market yields on index-linked bonds (1.41%) consistent with the estimated terms of the liabilities and those of nominal bonds (9.43%) with a risk premium adjustment for the uncertainty implicit in guaranteeing real increases (0.50%). Therefore, expected inflation is determined as ((1+8.15%-0.50%)/(1+1.41%))-1.

Thus, a general salary inflation rate of 8.55% per annum over the expected term of the liability has been assumed, which is 1.00% higher than the estimate of CPI inflation over the same term. This assumption reflects a net discount rate of 0.98x%.

It has been assumed that the next salary increase will take place on 1 July 2017.

#### 8. Inventories

Consumable stores	14 386 550	9 779 761
Water	487 354	432 179
Unsold Properties Held for Resale	10 318	10 318
	14 884 222	10 222 258
9. Receivables from non-exchange transactions		
Fines	6 456 030	4 046 220
Rates	453 050 376	418 307 289
Allowance for impairment	(348 827 268)	(320 398 130)
	110 679 138	101 955 379
Rates		
Current (0 -30 days)	27 959 759	25 492 006
31 - 60 days	19 461 315	16 719 513
61 - 90 days	13 462 009	14 737 431
> 90 days	398 623 324	365 404 560
Allowance for debt impairment	(348 827 269)	(320 398 131)
	110 679 138	101 955 379

#### Reconciliation of provision for impairment of receivables from non-exchange transactions

Opening balance Allowance for impairment	(320 398 131) (219 100 643) (28 429 138) (101 297 488)
	(348 827 269) (320 398 131)

#### 10. VAT receivable

VAT - 29 887 181

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
11. Consumer		
Gross balances		
Electricity	158 838 889	121 383 745
Water	234 214 051	176 229 311
Sewerage Refuse	74 906 899 67 257 986	66 554 072 66 696 461
Other	379 293 515	336 231 025
	914 511 340	767 094 614
Less: Allowance for impairment	(4.40.000.550)	(00.070.400)
Electricity Water	(149 929 558)	
Sewerage	(56 039 498)	(134 982 203) (50 976 845)
Refuse	(52 609 872)	
Other		(257 565 015)
	(718 395 549)	(587 583 400)
Net balance	0.000.334	20 410 215
Electricity Water	8 909 331 59 026 268	28 410 315 41 247 108
Sewerage	18 867 401	15 577 227
Refuse	14 648 114	15 610 554
Other	94 664 677	78 666 010
	196 115 791	179 511 214
	1	
Electricity	44.040.004	07.007.000
Current (0 -30 days)	44 618 081	27 087 020
31 - 60 days 61 - 90 days	17 332 468 12 792 270	16 385 840 16 863 369
> 90 days	84 096 070	61 047 516
Provision for debt impairment	(149 929 558)	(92 973 430)
	8 909 331	28 410 315
Water	12 012 012	10 717 070
Current (0 -30 days) 31 - 60 days	13 912 812	12 717 273 9 613 714
61 - 90 days	10 650 340 12 145 413	11 094 188
> 90 days	197 505 486	142 804 136
Provision for debt impairment		(134 982 203)
	59 026 268	41 247 108
_		
Sewerage Current (0 -30 days)	3 793 205	3 532 521
31 - 60 days	2 530 510	2 350 076
61 - 90 days	3 092 047	2 265 366
> 90 days	65 491 137	58 406 109
Provision for debt impairment	(56 039 498)	(50 976 845)
•	18 867 401	15 577 227
	10 007 701	

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
11. Consumer (continued)		
Refuse Current (0 -30 days)	2 347 543	2 520 500
31 - 60 days	1 801 909	1 664 194
61 - 90 days	1 451 350	1 589 461
> 90 days	61 657 184	60 922 306
Provision for debt impairment	(52 609 872)	(51 085 907
	14 648 114	15 610 554
Other (specify)		
Current (0 -30 days)	6 421 332	8 098 183
31 - 60 days	5 627 114	8 478 706
61 - 90 days	5 503 363	6 805 114
> 90 days	361 741 705	312 849 022
Provision for debt impairment	(284 628 837)	•
	94 664 677	78 666 010
Reconciliation of allowance for impairment	(597 592 400)	(634 070 000
Balance at beginning of the year	(587 583 400) (130 812 149)	
	(130 812 149)	46 495 690
Balance at beginning of the year		46 495 690
Balance at beginning of the year	(130 812 149)	46 495 690
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents	(130 812 149)	46 495 690
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents	(130 812 149)	46 495 690 (587 583 400
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents  Cash and cash equivalents consist of:	(130 812 149) (718 395 549)	46 495 690 (587 583 400 16 764
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents  Cash and cash equivalents consist of:  Cash on hand Bank balances Short-term deposits	(130 812 149) (718 395 549) 35 834 15 613 802 49 977 359	46 495 690 (587 583 400 16 764 40 414 359
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents  Cash and cash equivalents consist of:  Cash on hand Bank balances	(130 812 149) (718 395 549) 35 834 15 613 802	46 495 690 (587 583 400
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents  Cash and cash equivalents consist of:  Cash on hand Bank balances Short-term deposits	(130 812 149) (718 395 549) 35 834 15 613 802 49 977 359	46 495 690 (587 583 400 16 764 40 414 359 18 526 416
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents  Cash and cash equivalents consist of:  Cash on hand Bank balances Short-term deposits Bank overdraft	(130 812 149) (718 395 549) 35 834 15 613 802 49 977 359 (94 862 046) (29 235 051)	16 764 40 414 359 18 526 416 58 957 539
Balance at beginning of the year Contributions to allowance  12. Cash and cash equivalents  Cash and cash equivalents consist of:  Cash on hand Bank balances Short-term deposits	(130 812 149) (718 395 549) 35 834 15 613 802 49 977 359 (94 862 046)	46 495 690 (587 583 400) 16 764 40 414 359 18 526 416

Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Ethania ta Band	2010	0045
Figures in Rand	2016	2015

## 12. Cash and cash equivalents (continued)

The municipality had the following bank accounts

Account number / description		statement bala			h book baland	
	30 June 2016	30 June 2015	30 June 2014	30 June 2016 3	30 June 2015	
ABSA Bank Cheque Account	3 576 250	23 080 611	41 857 702	(13 136 884)	29 758 560	(35 489 394)
ABSA Bank Cheque Account	-	-	-	151 174	174 029	-
ABSA Bank Cheque Account	-	2 484	3 206	3 012	3 012	3 206
ABSA Bank Cheque Account	-	3 101 145	3 970 025	6 162 283	5 458 332	3 970 025
ABSA Bank Cheque Account	-	432 767	214 975	171 654	171 654	214 975
FNB Main	24 338 817	-	-	(81 689 470)	-	-
FNB water	-	-	-	8 287 730	-	-
FNBlicensing	-	-	-	771 404	-	-
Standard Bank Call Account	4 540	4 452	4 375	4 540	4 452	4 375
Standard Bank Call Account	899 997	857 076	818 318	899 997	857 076	818 318
FNB Call Account	-	-	-	-	4 798 861	-
ABSA Bank Call Account	-	90 866	65 204	-	90 866	65 204
ABSA Bank Call Account	-	607 141	587 085	-	607 141	587 085
ABSA Bank Call Account	-	2 989 698	99 359	-	2 989 698	99 359
ABSA Bank Call Account	-	119 924	77 648	-	119 924	77 648
Investec Capital Markets	891 325	837 990	793 337	891 325	837 990	793 337
ABSA Bank Call Account	-	436 099	2 451 638	-	436 099	2 451 638
ABSA Bank Call Account	-	27 772	1 859	-	27 772	1 859
ABSA Bank Call Account	-	990 551	2 006 507	-	990 551	2 006 507
ABSA Bank Call Account	-	150 011	3 084 572	-	150 011	3 084 572
ABSA Bank Call Account	-	287 659	277 177	-	287 659	277 177
ABSA Bank Call Account	-	72 547	1 049 913	-	72 547	1 049 913
ABSA Bank Call Account	-	37 150	2 484 813	-	37 150	2 484 813
ABSA Bank Call Account	-	134 288	129 394	-	134 288	129 394
ABSA Bank Call Account	-	69 518	1 049 913	-	69 518	1 049 913
ABSA Bank Call Account	-	56 507	3 021	-	56 507	3 021
Standard Bank	66 685	66 685	66 685	66 685	66 685	66 685
ABSA Bank Call Account	-	7 310 187	3 085 068	-	7 310 187	3 085 068
ABSA Bank Call Account	-	56 190	697 242	-	56 190	697 242
ABSA Bank Call Account	-	3 390 780	8 598 790	-	3 390 780	8 598 790
FNB Call Account - MIG	3 337 872	-	-	3 337 872	-	-
FNB Call Account - FMG	139 082	-	-	139 082	-	-
FNB Call Account - DWAF	17 345 337	-	-	17 345 337	-	-
FNB Call Account - MSIG	2 503	-	-	2 503	-	-
FNB Call Account - INEP	1 407 476	-	-	1 407 476	-	-
FNB Call Account - EPWP	2 313 497	-	-	2 313 497	-	-
FNB Call Account - EQS	90 928	-	-	90 928	-	-
FNB Call Investment	3 006 763	-	-	3 006 763	-	-
FNB Call Account - MIG	20 538 041	-	-	20 538 041	-	-
Retention						
Total	77 959 113	45 210 098	73 477 826	(29 235 051)	58 957 539	(3 869 270)

#### 13. Other financial liabilities

Αt	am	ort	ısea	cos	τ
_					_

Public Investment Corporation (PIC) 873 282 857 772 450 315

Non-current liabilities

Public Investment Corporation (PIC) 873 282 857 772 450 315

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
14. Finance lease obligation		
Minimum lease payments due		
- within one year	5 140 602	2 479 500
- in second to fifth year inclusive	7 045 098	5 727 645
	12 185 700	8 207 145
less: future finance charges	(2 642 822)	(1 803 581)
Present value of minimum lease payments	9 542 878	6 403 564
Present value of minimum lease payments due		
- within one year	3 826 024	1 925 824
- in second to fifth year inclusive	5 716 854	4 477 740
	9 542 878	6 403 564
Non-current liabilities	6 587 158	4 477 740
Current liabilities	2 955 720	1 925 824
	9 542 878	6 403 564

The average lease term is 3 years and the average effective borrowing rate was 10% (2015: 10%).

Interest rates are linked to prime at the contract date. All leases have fixed repayments and no arrangements have been entered into for contingent rent.

#### 15. Unspent conditional grants and receipts

Unspent conditional grants and receipts

Unspent conditional grants and receipts comprises of:

	301 034	3 334 033
	361 054	3 384 039
Library Grant	361 054	282 291
Expanded Public Work Programme	-	209 956
Department of Water Affairs	-	2 891 792
onspent conditional grants and receipts		

	361 054	3 384 039
Income recognition during the year	(299 361 985)	(259 241 216)
Additions during the year	296 339 000	256 870 972
Balance at the beginning of the year	3 384 039	5 754 283
Movement during the year		
	361 054	3 384 039
<u> </u>	004.054	0.004.000
Library Grant	361 054	282 291

The municipality has complied with all the conditions set by the transferring organ of State or the conditions set by the other institutions who made allocations to the municipality. The unspent portion of conditional allocations are disclosed as unspent conditional grants on the face value of the Statement of Financial Position of the municipality.

See note 23 for reconciliation of grants.

These amounts are invested in a ring-fenced investment until utilised.

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
	,	
16. Provisions		

## Reconciliation of provisions - 2016

Figures in Band

	Opening Balance	Interest charge	Change in provision for landfill closure	Total
Provision for the restoration of landfil site	17 154 826	1 298 484	(2 212 775)	16 240 535

## Reconciliation of provisions - 2015

	Opening Balance	Interest charge	Change in provision for landfill closure	Total
Provision for the restoration of landfil site	15 129 957	278 203	1 746 666	17 154 826

Key financial assumptions used for the valuation of the closure costs for the Hartebeesfontein landfill site are as follow:

CPI	7.55%	6.27%
Discount rate	8,69%	8.52%
Nett effective discount rate	1.14%	2.25%

It is estimated that the landfill site has a remaining useful life of 6 years.

## **Environmental rehabilitation provision**

The estimate is in respect of the landfill site currently in operation. The landfill site needs to be rehabilitated in 2022.

## 17. Payables from exchange transactions

Trade payables Payments received in advanced Retentions Unallocated deposits Other payables	261 427 006 95 967 152 44 678 017 9 945 817 4 675 836	288 979 436 83 888 486 36 690 063 9 660 614 4 751 898
	416 693 828	423 970 497
18. Payables from non-exchange transactions		
Accrued bonus	6 405 069	6 356 272
Accrued leave pay	23 167 307	19 989 822
Salaries third party payments	10 863 367	474 561
	40 435 743	26 820 655
19. Consumer deposits		
Consumer deposits	13 221 978	12 942 101

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
20. Revenue		
Service charges	636 380 735	574 162 36
Rental of facilities and equipment	1 014 673	609 73
Interest received (trading)	60 938 970	64 767 52
Licences and permits	5 923 109	5 438 10
Commissions received	10 273 935	9 605 63
Other income	12 755 599	12 796 66
Interest received - investment	7 701 973	3 750 08
Property rates	292 796 357	312 009 86
Government grants & subsidies	739 259 985	627 239 69
Fines, Penalties and Forfeits	2 723 218	1 561 44
	1 769 768 554	1 611 941 10
The amount included in revenue arising from exchanges of goods or services are as follows: Service charges	636 380 735	574 162 36
	636 380 735 1 014 673 60 938 970 5 923 109 10 273 935 12 755 599 7 701 973 734 988 994	574 162 36 609 73 64 767 52 5 438 10 9 605 63 12 796 66 3 750 08
are as follows: Service charges Rental of facilities and equipment Interest received (trading) Licences and permits Commissions received Other income	1 014 673 60 938 970 5 923 109 10 273 935 12 755 599 7 701 973	609 73 64 767 52 5 438 10 9 605 63 12 796 66 3 750 08
are as follows: Service charges Rental of facilities and equipment Interest received (trading) Licences and permits Commissions received Other income Interest received - investment  The amount included in revenue arising from non-exchange transactions is as follows: Taxation revenue Property rates Transfer revenue	1 014 673 60 938 970 5 923 109 10 273 935 12 755 599 7 701 973 734 988 994	609 73 64 767 52 5 438 10 9 605 63 12 796 66 3 750 08 671 130 10

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
		_
21. Property rates		
Rates received		
Residential	192 528 676	202 644 148
Commercial	72 961 688	93 034 165
State	17 602 509	7 762 148
Municipal	-	-
Small holdings and farms	9 703 484	8 569 400
	292 796 357	312 009 861
Valuations		
Residential	23 214 232 353	17 341 431 813
Commercial	6 929 560 623	4 664 415 446
State	1 443 269 150	1 321 367 696
Municipal	3 004 375 298	1 429 501 150
Small holdings and farms	5 466 045 442	5 472 637 195
	40 057 482 866	30 229 353 300

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 01 July 2014. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

#### 2016

All categories of properties as stated in the General and supplementary valuation roll have a unique tariff liked to in a ratio of 1:1 in relation to residential properties and regulated properties rated are applied in terms of Municipal Property Rates Regulations as published in the Government Notice Number R.363 of 27 March 2009 which 1:0.25. State owned properties are exempted from rebates by virtue of ownership. Indigents consumers receives 100% rebate while pensioners receive a maximum of 50% rates rebate.

## 2015

A general rate of R0,011954 is applied to property valuations to determine assessment rates. Rebates of R20 000 plus 30% additional rabetes are granted to residential and 83% plus 60% additional rates state property owners.

## 22. Service charges

Sale of electricity Sale of water	444 992 506 129 400 390	395 926 096 117 260 199
Sewerage and sanitation charges Refuse removal	30 545 317 31 442 522	30 703 103 30 272 967
- to-table formeral		574 162 365

Annual Financial Statements for the year ended 30 June 2016

## **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
23. Government grants and subsidies		
Operating grants		
Equitable share	439 898 000	367 236 000
Finance management grant	1 600 000	1 600 000
Municipal system improvement grant	930 000	934 000
	442 428 000	369 770 000
Capital grants		
Expanded public works programme	2 229 956	2 164 522
Municipal infrastracture grant	234 461 000	233 615 000
Department of water affairs and forestry	17 891 792	7 108 208
Intergrated national electrification	21 000 000	8 000 000
Library grants	1 221 237	481 215
Disaster management grant	-	1 809 634
Energy efficiency and demand side management grant	-	3 000 000
Accelerated community infrastructure project	-	762 482
North south local government corporate	<del>-</del>	528 637
Municipal water infrastructure grant	20 028 000	-
	296 831 985	257 469 698
	739 259 985	627 239 698

## **Equitable Share**

In terms of the Division of Revenue Act, the annual equitable share allocated to the municipality is an unconditional grant. A portion of this grant is used to subsidise the provision of basic services to indigent community members in line with national policy.

## **Department of Water Affairs and Forestry**

Current-year receipts Conditions met - transferred to revenue	15 000 000 (17 891 792)	10 000 000 (7 108 208)
	-	2 891 792

To subsidise and build capacity in water schemes owned and/or operated by the Department of Water Affairs (DWA) or by other agencies on behalf of the department and transfer these schemes to local government.

Conditions still to be met - remain liabilities (see note 15).

#### **Finance Management Grant**

Conditions met - transferred to revenue	(1 600 000)	(1 600 000)
Current-year receipts	1 600 000	1 600 000

This grant is intended to promote and support reforms in financial mangement by building capacity in municipalities to implement the Municipal Finance Management Act (MFMA). The conditions of the grant were met. No funds have been withheld.

Annual Financial Statements for the year ended 30 June 2016

#### **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
23. Government grants and subsidies (continued)		
Municipal Systems Improvement Grant		
Current-year receipts Conditions met - transferred to revenue	930 000 (930 000)	934 000 (934 000)

This grant is intended to assist municipalities in building in-house capacity to perform their functions and stabilise institutional and governance systems as required in the Local Government Systems Act and related legislation and policies. The conditions of the grant were met. No funds have been withheld.

#### **Expanded Public Works Programme**

Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue	209 956 2 020 000 (2 229 956)	86 478 2 288 000 (2 164 522)
	-	209 956

This grant is intended to incentivise municipalities to expand work creation efforts through the use of labour intensive delivery methods in different areas in compliance with the EPWP guidelines.

Conditions still to be met - remain liabilities (see note 15).

#### **Library Grant**

Conditions thet - transferred to revenue	361 054	282 291
Conditions met - transferred to revenue	(1 221 237)	(481 215
Current-year receipts	1 300 000	400 000
Balance unspent at beginning of year	282 291	363 506

To transform urban and rural community library infrastructure, facilities and services (primarily targeting previously disadvantaged communities) through arecapitalised programme at provincial level in support of national and local government initiatives.

Conditions still to be met - remain liabilities (see note 15).

#### **Municipal Infrastructure Grant**

Current-year receipts	234 461 000 233 615 000
Conditions met - transferred to revenue	(234 461 000) (233 615 000)

The grant is intended to provide capital finance for basic municipal infrastructure for poor households, micro enterprises and social institutions, to provide for new, rehabilitation and upgrading of municipal infrastructure.

Conditions still to be met - remain liabilities (see note 15).

#### **Integrated National Electrification Programme**

Current-year receipts	21 000 000	8 000 000
Conditions met - transferred to revenue	(21 000 000)	(8 000 000)

This grant is intended to address the electrification backlog of occupied residential dwellings, and the installation of bulk infrastructure and rehabilitation and refurbishment of electricity infrastructure in order to improve quality of supply. The conditions of the grant were met. No funds have been withheld.

Annual Financial Statements for the year ended 30 June 2016

### **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
23. Government grants and subsidies (continued)		
Accelerated community infrastructure project		
Current-year receipts	-	762 482
Conditions met - transferred to revenue	-	(762 482
	<u> </u>	
Conditions still to be met - remain liabilities (see note 15).		
North South Local Government Corporate		
Balance unspent at beginning of year	-	494 665
Current-year receipts Conditions met - transferred to revenue	- -	33 972 (528 637
	-	•
Conditions still to be met - remain liabilities (see note 15).		
Municipal Water Infrastructure Grant		
Current-year receipts	20 028 000	-
Conditions met - transferred to revenue	(20 028 000)	-
Conditions still to be met - remain liabilities (see note 15).		
Disaster Management Grant		
Balance unspent at beginning of year	-	1 809 634
Conditions met - transferred to revenue	<del>-</del>	(1 809 634

This grant is intended to provide for immediate release of funds for disaster response.

Conditions still to be met - remain liabilities (see note 15).

#### Changes in level of government grants

Based on the allocations set out in the Division of Revenue Act, no significant changes in the level of government grant funding are expected over the forthcoming 3 financial years.

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

Figures in Rand	2016	2015
24. Other income		
Advertising hoarding	52 026	44 985
Cemetery fees	940 430	915 920
Insurance commision	2 547 776	2 687 004
Notice fees	1 516 512	1 792 176
Other income	167 826	206 958
Stock Surpluses	877 647	308 558
Street closure	3 850	-
Bulk services	66 880	71 007
Extinguishing fires	182 251	-
Clearance certificates	123 560	133 320
Refuse dumping fees	188 012	467 709
Assets donations	615 161	-
Building plans	1 358 360	1 057 675
Reconnection fees	1 917 570	2 915 586
Refuse removal departmental sales	439 942	403 467
Service connections	338 448	298 643
Servitude income	248 964	81 934
Tender document fees	863 795	1 099 009
Town planning	279 035	290 904
Valuation fees	27 554	21 810
	12 755 599	12 796 665

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

Figures in Rand	2016	2015
25. General expenses		
Advertising	865 666	933 341
Auditors remuneration	5 808 395	2 794 768
Bank charges	1 767 726	2 611 836
Consulting and professional fees	36 720 402	23 020 939
Consumables	1 789 440	444 535
Debt collection	378 897	509 512
Course fees	61 816	17 199
Discount allowed	22 684 919	23 151 828
Refreshments	369 807	303 295
Corporate identity	187 416	-
Grant expenses	2 689 231	2 674 845
Telemetry	-	28 292
Insurance	5 893 554	5 117 758
Community development and training	119 950	169 200
MPCC costs	419 798	201 950
Sport development	169 185	45 859
Geographical information system	393 102	12 658
IDP process	53 662	34 365
Marketing	85 500	9 300
Lease rentals on operating lease	21 108 617	14 202 639
Medical expenses	130 658	204 167
Motor vehicle expenses	359 508	387 127
Water and electricity	13 835 431	11 814 564
Printing and stationery	2 251 239	1 563 445
Audit committee costs	245 470	271 921
Protective clothing	1 541 660	755 658
Subscriptions and membership fees	153 833	289 013
Telephone and fax	5 115 774	3 937 643
Transport - Fuel	4 448 426	5 687 937
Training Training	1 318 685	1 422 769
Travel and accomodation	2 322 428	3 004 877
Refuse	814 748	638 026
SALGA Formalization of townships	3 125 380	3 674 605
Formalisation of townships Licence fees	1 970 049	6 016 483 2 189 770
Stock written off	3 613 735 102 252	100 024
	3 141 824	2 912 217
Training levy Other expenses	94 842	210 450
Other expenses Attending of meetings and congresses	333 183	234 109
Printing of statements	2 487 506	3 046 373
Proverty alleviation programmes	11 131 862	7 395 496
Social programmes	3 668 471	5 196 625
Ward committees expenses	2 252 851	3 052 000
Mayoral out-reach programme	1 013 175	930 398
Chemicals	11 560 826	11 237 353
Community participation	1 479 309	1 150 807
Compensation insurance	1 47 5 505	1 517 490
Mobile chemical toilets	3 628 891	1 249 930
		0 000

Remuneration of director corporate support services

Annual Financial Statements for the year ended 30 June 2016

Figures in Rand	2016	2015
26. Employee related costs		
Acting allowances	6 782 680	4 110 806
Basic	186 759 197	173 195 272
13th cheques	14 783 619	14 047 746
Housing benefits and allowances	1 674 768	1 194 917
Industrial council	82 998 11 339 644	78 207 7 571 739
Leave pay provision charge  Medical aid - company contributions	25 327 176	23 940 822
Overtime payments	38 204 822	31 843 341
Provident and pension fund	49 976 933	47 220 524
Stand by allowances	2 403 295	1 979 732
Transitional allowances	10 476	11 290
Telephone/celephone allowance	283 428	280 355
Travel allowances	19 579 992	17 686 541
UIF	1 634 807	1 604 432
	358 843 835	324 765 724
Remuneration of municipal manager		
Annual remuneration	2 294 992	1 022 553
Allowances	409 904	207 684
Contributions	363 722	209 629
	3 068 618	1 439 866
Remuneration of chief financial officer		
Annual remuneration	1 001 738	1 058 801
Allowances	203 359	321 795
Contributions	129 200	24 189
	1 334 297	1 404 785
Remuneration of chief operating officer		
Annual remuneration	1 095 714	1 024 213
Allowances	74 904	118 057
Contributions	185 563	173 253
	1 356 181	1 315 523
Remuneration of chief audit executive		
Annual Remuneration	273 849	945 540
Car Allowance	48 000	175 248
Contributions to UIF, Medical and Pension Funds	56 108	1 866
	377 957	1 122 654
Remuneration of director community services		
Annual remuneration	1 399 457	757 192
	275 544	227 472
Allowances		· · · · -
Allowances Contributions	262 300	185 449

Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Annual remuneration 831 033 718 787 Allowances 203 556 190 268 Contributions 196 507 182 167 1	Figures in Rand	2016	2015
Annual remuneration 831 033 718 787 Allowances 203 556 190 268 Contributions 196 507 182 167 1			
Allowances 203 556 190 265 Contributions 196 507 182 163 163 163 163 163 163 163 163 163 163	26. Employee related costs (continued)		
Contributions			
Remuneration of director public safety   Remuneration   R87 620   754 975   Allowances   203 556   190 242   Contributions   131 753   151 312			
Remuneration of director public safety	Contributions		
Annual remuneration 887 620 754 975 Allowances 203 556 190 242 Contributions 131753 1513 151 315 3151 315 3151 315 315 31		1 231 130	1 091 223
Allowances 203 556 190 242   Remuneration of director infrastructure and technical services  Remuneration of director infrastructure and technical services  Annual remuneration 1 740 256 1 023 084 180 and 1	Remuneration of director public safety		
Second Process of Second Pro	Annual remuneration	887 620	754 975
1 222 329	Allowances		190 242
Remuneration of director infrastructure and technical services	Contributions	131 753	151 312
Annual remuneration 1 740 256 1 023 084 Allowances 465 865 292 702 Contributions 361 293 231 801 2 567 414 1 547 587 Remuneration of director local economic development  Annual remuneration 897 694 813 887 Allowances 137 351 146 165 151 163 262 151 416 165 163 262 1		1 222 929	1 096 529
Allowances development and premuneration of director local economic development and premuneration of director human settlement and premuneration of director human settlement and premuneration of director human settlement and premuneration and pre	Remuneration of director infrastructure and technical services		
Contributions         361 293         231 801           Remuneration of director local economic development         2 567 414         1 547 587           Remuneration of director local economic development         897 694         813 887           Annual remuneration         897 694         813 887           Allowances         137 351         146 165           Contributions         163 262         151 416           Remuneration of director human settlement         480         200         1111 466           Remuneration of director human settlement         803 795         734 646         200 622           Contributions         201 500         188 225         201 500         188 225           Contributions         200 500         188 225         1 123 495           27. Remuneration of councillors         807 929         751 460         200 622           27. Remuneration of councillors         807 929         751 460         200 622           Speaker         649 075         619 705         619 705         619 705         619 705           Single whip         611 161         580 390         611 161         580 390         611 161         580 390         612 414 645         620 414 645         620 414 645         620 414 645         620 414 645 <td>Annual remuneration</td> <td>1 740 256</td> <td>1 023 084</td>	Annual remuneration	1 740 256	1 023 084
Remuneration of director local economic development   September	Allowances		292 702
Remuneration of director local economic development	Contributions	361 293	231 801
Annual remuneration 897 694 813 887 694 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 813 887 604 815 816 816 816 816 816 816 816 816 816 816		2 567 414	1 547 587
Allowances Contributions 137 351 146 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 417 146 165 163 262 151 147 147 147 147 147 147 147 147 147 14	Remuneration of director local economic development		
Allowances Contributions 137 351 146 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 416 165 163 262 151 417 146 165 163 262 151 147 147 147 147 147 147 147 147 147 14	Annual remuneration	897 694	813 887
Remuneration of director human settlement   Semuneration   Semun	Allowances		146 165
Remuneration of director human settlement  Annual remuneration 803 795 734 646 Allowances 214 680 200 628 Contributions 200 500 188 228 Contributions 1 218 975 1 123 498  27. Remuneration of councillors  Executive mayor 807 929 751 460 Speaker 649 075 619 708 Single whip 611 161 580 390 Mayoral committee members 6711 104 6 141 643 Councillors 14 948 194 14 312 418  23 727 463 22 405 619 The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 546 Car allowance 187 512 175 248	Contributions	163 262	151 416
Annual remuneration 803 795 734 646 Allowances 214 680 200 628 Contributions 200 500 188 225 200 500 500 500 500 500 500 500 500		1 198 307	1 111 468
Allowances 214 680 200 628 200 500 188 225 200 500 500 500 500 500 500 500 500	Remuneration of director human settlement		
Allowances 214 680 200 628 200 500 188 225 200 500 500 500 500 500 500 500 500	Annual remuneration	803 795	734 646
27. Remuneration of councillors  Executive mayor 807 929 751 460 Speaker 649 075 619 708 Single whip 611 161 580 390 Mayoral committee members 6 711 104 6 141 643 Councillors 14 948 194 14 312 418 The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 Car allowance 187 512 175 248	Allowances		200 628
27. Remuneration of councillors         Executive mayor       807 929       751 460         Speaker       649 075       619 708         Single whip       611 161       580 390         Mayoral committee members       6 711 104       6 141 643         Councillors       14 948 194       14 312 418         The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.         Remuneration of advisor - office of executive mayor         Annual remuneration       1 042 857       945 540         Car allowance       187 512       175 248	Contributions	200 500	188 225
Executive mayor 807 929 751 460 Speaker 649 075 619 708 Single whip 611 161 580 390 Mayoral committee members 6 711 104 6 141 643 Councillors 14 948 194 14 312 418 23 727 463 22 405 619  The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 Car allowance 187 512 175 248		1 218 975	1 123 499
Speaker Single whip Single whip Mayoral committee members Councillors  6 711 104 6 141 643 Councillors  14 948 194 14 312 418 The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration Car allowance  1 042 857 945 540 175 248	27. Remuneration of councillors		
Speaker Single whip Single whip Mayoral committee members Councillors  6 711 104 6 141 643 Councillors  14 948 194 14 312 418 The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration Car allowance  1 042 857 945 540 175 248	Executive mayor	807 929	751 460
Single whip Mayoral committee members Councillors  6 711 104 6 141 643 7 14 948 194 14 312 418 7 14 948 194 14 312 418 7 14 948 194 14 312 418 7 14 948 194 14 312 418 7 15 15 15 15 15 15 15 15 15 15 15 15 15			
Mayoral committee members Councillors  6 711 104 6 141 643 14 948 194 14 312 418  23 727 463 22 405 619  The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 Car allowance 1 75 248			
The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 945 945 945 945 945 945 945 945 945 945	Mayoral committee members		6 141 643
The remuneration of the councillors, directors and officials salaries, allowances and benefits are within the upper limits of the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 945 945 945 945 945 945 945 945 945 945	Councillors	14 948 194	14 312 418
the framework envisaged in section 219 of the constitution.  Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 945 945 945 945 945 945 945 945 945 945		23 727 463	22 405 619
Remuneration of advisor - office of executive mayor  Annual remuneration 1 042 857 945 540 Car allowance 187 512 175 248		ances and benefits are within the upper	limits of
Car allowance 187 512 175 248	Remuneration of advisor - office of executive mayor		
Car allowance 187 512 175 248	Annual remuneration	1 042 957	945 540
	Contributions to UIF, medical and pension funds	1 872	1 866

1 232 241

1 122 654

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

Figures in Rand	2016	2015
28. Debt impairment		
Debt impairment Bad debts written off	159 241 289 69 512 132	54 801 795 30 524 182
Bud debte written on	228 753 421	85 325 977
29. Investment revenue		
Interest revenue	- o o o o	0.445.700
Investments Bank	5 876 080 1 825 893	3 115 723 634 363
	7 701 973	3 750 086
	7 701 973	3 750 086
30. Fair value adjustments		
Investment property (Fair value model)	(11 082 500)	(185 277 266)
<ul><li>Other financial assets</li><li>Other financial assets (Fair value)</li></ul>	698 339	614 057
	(10 384 161)	(184 663 209)
31. Depreciation and impairment		
Property, plant and equipment	561 795 650	588 564 157
32. Impairment of assets		
Impairments Property, plant and equipment	19 330 166	132 121 327
33. Finance costs		
Non-current borrowings	100 832 541	89 104 948
Trade and other payables Finance leases	832 493	141 390
Bank overdraft Landfill site	8 1 298 464	278 203
Defined benefit plan	12 716 290	11 599 161
	115 679 796	101 123 702
34. Auditors' remuneration		
Fees Forensic Audit	5 808 395	2 294 768 500 000
	5 808 395	2 794 768

# MADIBENG LOCAL MUNICIPALITY Annual Financial Statements for the year ended 30 June 2016

Figures in Rand	2016	2015
35. Contracted services		
Waste removal	23 913 083	30 214 847
Meter readings	2 029 882	1 287 728
Water tankers	13 130 192	12 556 454
Security services	42 015 611	25 853 788
Other contractors	1 753 901	5 967 912
	82 842 669	75 880 729
36. Bulk purchases		
Electricity	428 921 416	351 956 619
Water	86 771 998	130 079 707
	515 693 414	482 036 326
37. Cash generated from operations		
Surplus / (deficit)	(645 132 206)	(701 929 732)
Adjustments for:	,	`
Depreciation and impairment	561 795 650	588 564 157
Loss on provision for landfill closure	(2 212 775)	1 746 666
Finance cost - Landfill closure	1 298 464	278 203
Fair value adjustments	10 384 161	184 663 209
Finance costs - Finance leases	832 493	-
Discount allowed	22 684 919	23 151 828
Impairment deficit	19 330 166	132 121 327
Debt impairment	228 753 421	85 325 977
Movement in post employee benefit obligation	17 850 012	13 086 391
Interest received (trading)	(60 938 970)	•
Inventory surpluses	(877 647)	(308 558)
Finance cost - non cash PIC loan	100 832 541	89 104 948
Assets written off	132 127 780	11 399 504
Inventory written off	102 252	100 024
Changes in working capital:	(0.000.500)	(4.044.745)
Inventories	(3 886 569)	
Consumer receivable		(148 114 605)
Receivable from exchange transactions	(8 723 759)	(50 240 597)
Pre-payment VAT reveals	(4 172 166)	(00,000,404)
VAT payable	32 148 132	(33 396 424)
Payables from exchange transactions VAT receivable	(7 276 671)	177 546 531
Payables from non-exchange transactions	12 615 000	- (11 404 007)
	13 615 088	(11 484 007)
Unspent conditional grants and receipts Consumer deposits	(3 022 985) 279 877	(2 370 244) 19 623
·	_	

Annual Financial Statements for the year ended 30 June 2016

# **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015
38. Commitments		
Authorised capital expenditure		
Already contracted for but not provided for  Property, plant and equipment	157 560 629	77 372 369
Not yet contracted for and authorised by accounting officer  Property, plant and equipment	8 307 512	14 328 339
Total capital commitments		
Already contracted for but not provided for Not yet contracted for and authorised by accounting officer	157 560 629 8 307 512	77 372 369 14 328 339
The yet contracted for and additionated by accounting officer	165 868 141	91 700 708

This committed expenditure relates to property and will be financed by available bank facilities, retained surpluses, rights issue of shares, issue of debentures, mortgage facilities, existing cash resources, funds internally generated, etc.

Annual Financial Statements for the year ended 30 June 2016

#### **Notes to the Annual Financial Statements**

Figures in Rand 2016 2015

#### 39. Contingencies

The municipality received summons in which Bridget Ranaana alleges that her minor child suffered serious injuries as result of the municipality's negligence to take care of the electrical wires on the road of Phase 3 at Oukasie. The plaintiff claim an amount of R 100 000 against the municipality. The matter has been postponed to allow the plaintiff to submit the medical report.

On the 25th May 2012 summons were served to the municipality wherein Izma Beleggings (Pty) Ltd is seeking an order directing the municipality to pay an amount of R 5 000 000 to the transferring attorneys in terms of the agreement of sale of property entered into and signed by the parties. The municipality instructed Gildenhuys Lessing & Malatji attorneys to defend the matter.

The municipality received summons for payment of R4 009 585 which GR Makopo CC alleged to be for compensation for breach of contract by the municipality.

On the 20th July 2005, the municipality entered into a contract with MK Construction for providing civil engineering services in Oukasie Ext 5 and Environs. It is alleged that the municipality cancelled the contract on the 30th May 2008 due to lack of performance without terms of warning. As a result of the municipality's failure to comply with its undertaking, MK Construction issued summons against the Municipality for a payment amount of R1 714 328 which is alleged to be damages suffered by the plaintiff.

The municipality received summons for payment of R1 102 902 which Sechaba Traffic Solutions CC alleged to be for commission on traffic fines collected.

Summons were served to the Municipality wherein Mr. De Bruyn is claiming an amount of R250 000 which is alleged to be for losses suffered as a result of the Municipality's breach of its statutory and/or legal duty to erect a stop sign and/or to maintain the road signs and to ensure the visibility of warning signs amongst.

On the 13<sup>th</sup> April 2012, Oppcrete Property Development Company (Pty) Ltd issued summons claiming an amount of R5 411 581 which is alleged to be losses suffered as a result of the setting aside of section 82 certificate by the Municipality

On the 06<sup>th</sup> January 2014, the Municipality was served with summons wherein Sobek engineering (Pty) Ltd is claiming a total amount of R7 878 689 plus interest calculated at the rate of 15.5% per annum which is alleged to be for service rendered and cancellation of contract respectively.

Telkom sues the municipality R36 085 as an amount for damaging copper cables during excavation by municipal workers.

Telkom sues the municipality R178 181 as an amount for damaging cooper cables allegedly caused by the Municipality.

Summons were issued by S Sechabela against the municipality for injury sustained when Plaintiff fell in the sewage drain in the sum of R250 000.

Around March 2010, PIC issued summons against the Municipality for the payment of the following amounts;

- 1. R129 738 079 together with interests on capital component of R76 490 339;
- 2. R56 234 978 together with interests on capital component of 34 062 561; and
- 3. R132 704 547 together with interests on capital component of R80 447 101.

As at 30 June 2016, the aforesaid amount has risen to the total of R873 282 857

The municipality received summons for payment of R5 552 244 which White Leopard Security alleged to be for security services rendered.

Summons were issued by PJJ Rademan against the municipality amounting to R4 000 000 for injury sustained after being electrocuted.

Summonsamounting to R195 921 were issued by Barlow and other against the municipality for refund for arrears rates and taxes paid under protest.

Annual Financial Statements for the year ended 30 June 2016

#### **Notes to the Annual Financial Statements**

Figures in Rand	2016	2015

#### 39. Contingencies (continued)

Summons amounting to R15 929 were issued by Nurumahomed Adoobakar against the municipality for dameges that occurred as a result of negligence when electricity supply was restored.

Summons amounting to R30 136 were issued by Alwyn Theron against the municipality for dameges to the Plaintiff's vehicle when it collided with a pothole.

Summons amounting to R37 166 were issued by Pieter Jooste against the municipality for dameges to the Plaintiff's vehicle when it collided with a pothole.

Summons amounting to R11 160 were issued by John Cryer against the municipality for dameges to the Plaintiff's vehicle when it collided with a pothole.

The municipality received summons for payment of R86 755 which Rookopies Oos Water Users Association alleged to be for levies owed to the Plaintiff in respect of maintenance and running costs.

The municipality received summons for payment of R985 425 which Chiefton Facility Management (Pty) Ltd alleged to be for invoices of work done.

Summons amounting to R23 661 were issued by Bezuidenhout against the municipality for dameges to the Plaintiff's vehicle when it collided with a pothole.

Summons amounting to R3 400 000 were issued by Shane Noel Adams against the municipality for personal injuries and dameges to the Plaintiff's vehicle when it collided with a pothole.

#### 40. Related parties

#### Relationships

Remuneration of key management personnel

Refer to note 25 & 26 on compensation to Municipal Manager.

Chief Financial Officer, Senior Managers, Mayoral Committee and Other Councillors

#### 41. Prior period errors

The correction of the error(s) results in adjustments as follows:

#### **Statement of Financial Performance**

Revenue	_	_
Government grants and subsidies (correction of amount spent incorrect recognised as unspent)	-	1 809 634
Government grants and subsidies (correction of grant received incorrectly captured against debtors suspense account)	-	762 482
Fines (correction of transfers from traffic fines bank account to the main account incorrectly recognised as revenue)	-	(537 335)
Expenses	-	-
Personnel cost (correction of leave and bonus payouts incorrectly accrued in the prior year)	-	(8 458)
Contracted services (reversal of expenses incorrectly captured twice)	-	4 871 218
Bulk purchases (reversal of expenses incorrectly captured twice)	-	25 152 578
Bulk purchases (reversal accrual payments incorrectly captured as expenses)	-	2 631 579
Bulk purchases (recognition of expenses paid on the bank but not captured in the system)	-	(18 592 445)
Depreciation and amortization (reversal of depreciation on electricity assets on the register that do not exists)	-	13 050 862
Depreciation and amortization (recognition of deprecition on assets that were previously ommitted on the assets register)	-	(1 188 178)
	_	_

Annual Financial Statements for the year ended 30 June 2016

#### **Notes to the Annual Financial Statements**

Figures in Rand

#### 41. Prior period errors (continued)

Statement of Financial Position		
Payables from exchange transaction (Correction of payment to creditor incorrectly	-	7 500 000
recorded as expense)		(47,440,547)
Payables from exchange transaction (Recognition of accruals not recognised in the	-	(17 440 517)
prior years)  Revebles from evaluate transaction (Correction of payments required not related to		(12.105)
Payables from exchange transaction (Correction of payments received not related to	-	(13 195)
traffic fines) Payables from exchange transactions (reversal of payment to suppliers incorrectly		762 482
captured in the system)	-	702 402
Payables from exchange transaction (correction of leave and bonus payouts incorrectly	_	(8 458)
accrued in the prior year)		(0 430)
Cash and cash equivalent (reversal of payment to suppliers not correctly captured in	_	32 617 817
the system)		02 0
Receivables from non-exchange transactions (correction of traffic fines incorrectly	-	(18 995)
raised)		,
Consumer receivables (correction of traffic fines incorrectly raised)	-	(39 850)
VAT receivable (Correction on VAT on payment to suppliers not correctly captured in	-	(8 164 144)
the system)		
VAT receivable (Correction on VAT on accruals not recognised in the prior years)	-	4 743 920
VAT receivable (Correction on VAT on payment to creditor incorrectly recorded as	-	(552 632)
expense)		
Accumulated surplus (correction of assets incorrectly captured on the assets register)	-	(461 323 604)
Accumulated surplus (correction of expenses incorectly captured in the general ledger)	-	14 304 420
Accumulated surplus (correction revenue and expenses in the statement of financial	-	27 957 923
performance)		(400,000,447)
Property, paint and equipment (reversal of assets incorrectly captured on the assets	-	(492 208 447)
register)		28 223 045
Property, plant and equipment (recognition of assets ommitted on the assets register) Property, plant and equipment (reversal of depreciation on electricity assets on the	-	26 223 045 15 712 654
register that do not exists)	-	15 / 12 054
Property, plant and equipment (recognition of deprecition on assets that were	_	(1 188 178)
previously ommitted on the assets register)		(1 100 170)
Unspent conditional grants (correction of amount spent incorrect recognised as	_	(1 809 634)
unspent)		( : 300 00 1)
Bank overdraft (reversal of payment to suppliers not correctly captured in the system)	-	(9 203 301)
, , , , , , , , , , , , , , , , , , , ,		,

#### 42. Risk management

#### Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

#### Interest rate risk

The municipality's interest rate risk arises from long-term borrowings. Borrowings issued at variable rates expose the municipality to cash flow interest rate risk. Borrowings issued at fixed rates expose the municipality to fair value interest rate risk.

The municipality analyses its interest rate exposure on a dynamic basis. Various scenarios are simulated taking into consideration refinancing, renewal of existing positions, alternative financing and hedging. Based on these scenarios, the municipality calculates the impact on surplus and deficit of a defined interest rate shift. For each simulation, the same interest rate shift is used for all currencies.

Annual Financial Statements for the year ended 30 June 2016

#### **Notes to the Annual Financial Statements**

Figures in Rand

#### 42. Risk management (continued)

#### Credit risk

Credit Risk related to consumer debtors is managed in accordance with the Councils credit control and debt collection policy. The Council's credit exposure is spread over a large number and wide variety of consumers, and is not concentrated in any particular sector or geographical area. Adequate provision has been made for anticipated bad and doubtful debts.

Financial assets exposed to credit risk at year end were as follows:

Financial instrument	2016	2015
Other financial assets	3 458 644	3 019 313
Consumer Debtors	196 115 791	179 511 214
Receivable from non-exchange transaction	110 679 138	101 955 379
Cash and cash equivalents	65 626 995	58 957 539

#### 43. Going concern

We draw attention to the fact that at 30 June 2016, the municipality had deficits of R 645 132 206 and that the municipality's total current liabilities exceed its current assets by R 175 854 364.

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

#### 44. Events after the reporting date

Management is not aware of any events that occurred after year end that may have an impact on the financial statements.

1 160 202 204

444 OEG 2GE

#### 45. Unauthorised expenditure

Onanina balansa

	762 462 954	596 048 810
Prior years	166 414 144	375 473 449
Analysis of expenditure awaiting condonation per age classification  Current year	596 048 810	220 575 361
Analysis of synanditure qualities condensation has an electrical		
	762 462 954	596 048 810
Opening balance Add: Irregular Expenditure - current year	596 048 810 166 414 144	375 473 449 220 575 361
47. Irregular expenditure	500.040.040	075 470 440
	15 364 237	8 033 260
Salary of municipal manager - M Juta	1 426 871	-
Fruitless and wasteful expenditure - opening balance Fruitless and wasteful expenditure - Interest on overdue accounts	8 033 260 5 904 106	1 649 521 6 383 739
46. Fruitless and wasteful expenditure		
Unauthorised expenditure where not condoned by council during the financial year.		
	1 965 704 763	1 169 383 204
Unauthorised expenditure - overspending	796 321 559	724 526 839
Opening balance	1 169 383 204	444 856 36

Annual Financial Statements for the year ended 30 June 2016

Notes to the Annual Financia	l Statements	
Figures in Rand		
47. Irregular expenditure (continued)		
Details of irregular expenditure – current year		
The irregular expenditure relates to goods and services that were purchased outside the normal procurement processes.	Disciplinary steps taken/criminal proceedings No steps were taken	166 414 144
48. Additional disclosure in terms of Munici	pal Finance Management Act	
Contributions to organised local government		
Current year subscription / fee	3 125 380	3 674 605
Audit fees		
Opening balance	_	425 940
Current year fee Amount paid - current year	6 605 860 (6 082 063	3 066 689 (3 492 629
	523 797	(0 102 020
PAYE and UIF		
Opening balance	<del>_</del>	3 412 873
Current year fee Amount paid - current year	53 588 030 (49 067 543)	49 504 971 (52 917 844
	4 520 487	
Pension and Medical Aid Deductions		
Opening balance	-	6 852 456
Current year fee Amount paid - current year	95 004 544 (90 489 628)	96 669 747 103 522 203 (103
	4 514 916	•
VAT		
VAT receivable VAT payable	- 2 260 951	29 887 181
val payable	2 200 931	-

2 260 951

29 887 181

Annual Financial Statements for the year ended 30 June 2016

### **Notes to the Annual Financial Statements**

Figures in Rand

#### 48. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### Councillors' arrear consumer accounts

The following Councillors had arrear accounts outstanding for more than 90 days at 30 June 2016:

30 June 2016	Outstanding	Outstanding	Total R
	less than 90	more than 90	ĸ
	days R	days R	
Klass S	4 363	24 739	29 102
Lekoane S	3	44 396	44 399
Maakane P	-	2 584	2 584
Makhongela PB	27	55 526	55 553
Maunatlala SM	-	3 757	3 757
Modise ETM	-	3 706	3 706
Mogotsi RK	1 945	31 396	33 341
Molefe WS	3 652	30 945	34 597
Motepe FJ	6	3 037	3 043
Rossouw DF	1 768	7 582	9 350
Nkosi I	4 044	34 816	38 860
Strauss WI	1 264	70 729	71 993
Tlhopane M	2 307	10 467	12 774
Tsotetsi TPJ	-	-	-
Nthangeni SDN	-	3 706	3 706
Nkhoma LL	10 030	25 770	35 800
	29 409	353 156	382 565

30 June 2015	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R
Klass S	2 179	12 345	14 524
Lekoane S	1 828	4 231	6 059
Maakane P	76	3 682	3 758
Makhongela PB	1 065	53 267	54 332
Maunatlala SM	52	2 532	2 584
Mogotsi RK	2 482	25 315	27 797
Ngetho MC	2 078	7 488	9 566
Molefe WS	4 094	37 841	41 935
Motepe FJ	2 559	41 694	44 253
Rossouw DF	1 954	4 541	6 495
Nkosi I	2 098	17 947	20 045
Strauss WI	2 567	73 026	75 593
Tihopane M	2 663	8 576	11 239
Tsotetsi TPJ	74	3 632	3 706
Nthangeni SDN	76	3 682	3 758
Ntshabele KS	74	3 632	3 706
	25 919	303 431	329 350

Annual Financial Statements for the year ended 30 June 2016

#### **Notes to the Annual Financial Statements**

Figures in Rand

#### 48. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### Supply chain management regulations

In terms of section 36 of the Municipal Supply Chain Management Regulations any deviation from the Supply Chain Management Policy needs to be approved/condoned by the City Manager and noted by Council. The expenses incurred as listed hereunder have been condoned.

#### Incident

 Current year
 9 882 332
 4 566 822

 Noted by council
 (9 882 332)
 (4 566 822)

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#### 49. Assets subject to restrictions

Assets that have been recognised, but which are subject to restrictions, the amount of restriction are as follows:

#### 50. Distribution losses

Electricity

 Year
 Unit purchased
 Units sold
 Loss in units
 Loss in percentage

 2016/06/30
 438 463 310,00
 261 118 874,00
 177 344 436,00
 40,45 %

 2015/06/30
 481 974 368,00
 328 173 359,00
 153 801 009,00
 31,00 %

Electricity distribution loss calculated value amounts to R310 187 118 (2014: R190 400 605)

Water

Unit purchased Loss in units Year Units sold Loss in percentage 2016/06/30 24 806 977,00 13 873 875,00 10 933 102,00 44,07 % 2015/06/30 20 964 903,00 30 133 255,00 9 168 322,00 69,57 %

Water distribution loss calculated value amounts to R130 386 620 (2015: R269 311 919)

# **Appendix A**June 2016

### Schedule of external loans as at 30 June 2016

	Loan Number	Redeemable	Balance at 30 June 2016	Received during the period	Redeemed written off during the period	Interest	Balance at 30 June 2016	
			Rand	Rand	Rand	Rand	Rand	
		•						
Development Bank of South Africa					-	-		
<b>Public Investment Corporation</b>								
BR25	BR25	30/06/2030	320 319 485	-	-	34 068 531	354 388 015	
BR26	BR26	30/06/2030	308 716 925	-	-	32 834 506	341 551 431	
BR20	BR20	30/06/2020	143 413 906			16 252 653	159 666 559	
			772 450 316	<del></del>	<u> </u>	83 155 690	855 606 005	
Lease liability								
Flame IT Strategy	Computer equipment	30/06/2018	6 404 564	5 935 441	(3 629 620)	832 493	9 542 878	
			-	-	-	-	-	
			-	-	-	-	-	
			-	-	-	-	-	
			6 404 564	5 935 441	(3 629 620)	832 493	9 542 878	
Total external loans								
Development Bank of South Africa			-	-	-	-	-	
Public Investment Corporation Lease liability			772 450 316 6 404 564	- 5 935 441	(3 629 620)	83 155 690 832 493	855 606 005 9 542 878	
-			778 854 880	5 935 441	(3 629 620)	83 988 183	865 148 883	

# Appendix B

# Analysis of property, plant and equipment as at 30 June 2016 Cost/Revaluation Accumulated depreciation

	Opening Balance Rand	Additions Rand	Disposals/writ e off Rand	Transfers Rand	Fair value adjustment Rand	Other changes, movements Rand	Closing Balance Rand	Opening Balance Rand	Disposals/writ e off Rand	Other movements Rand	Depreciation Rand	Impairment loss Rand	Closing Balance Rand	Carrying value Rand
Land and buildings														
Land Buildings	814 057 726 98 442 324	-	- -	- -	- -	- -	814 057 726 98 442 324	- (15 401 389)	- -	-	- (3 231 245)	-	(18 632 634)	814 057 726 79 809 690
	912 500 050			-	-		912 500 050	(15 401 389)			(3 231 245)		(18 632 634)	893 867 416
Infrastructure							•							
Roads, Pavements, Storm water & Bridges	4 745 260 933	-	-	9 239 606	-	-	4 754 500 539	2 705 321 326)	-	-	(484 977 242)	-	3 190 298 568)	1 564 201 971
Electrical Networks	1 935 032 449	-	(162 427 650)	-	-	-	1 772 604 799			-	(50 383 724)			
Sanitation	35 940 231	-	-	51 766 080	-	=	87 706 311	(2 466 438)		-	(1 283 178)		(3 749 616)	
Water Supply Networks Work in progress	503 144 661 528 830 020	274 766 406	-	44 424 004 (134 096 392)			547 568 665 669 500 034	(56 332 689)		-	(12 574 667)		(68 907 356)	478 661 309 669 500 034
	7 748 208 294	274 766 406	(162 427 650)	(28 666 702)	-	-	7 831 880 348	3 032 457 377)	30 299 871	-	(549 218 811)	(19 330 166)	3 570 706 483)	4 261 173 865
Community Assets								·						
Community Facilities	113 164 581			28 666 702	-		141 831 283	(12 664 629)			(3 731 792)		(16 396 421)	125 434 862
	113 164 581			28 666 702	-		141 831 283	(12 664 629)		-	(3 731 792)		(16 396 421)	125 434 862

# Appendix B June 2016

# Analysis of property, plant and equipment as at 30 June 2016 Cost/Revaluation Accumulated depreciation

				<u> </u>			/ Accumulation depression							
	Opening Balance Rand	Additions Rand	Disposals/writ e off Rand	Transfers Rand	Fair value adjustment Rand	Other changes, movements Rand	Closing Balance Rand	Opening Balance Rand	Disposals/writ e off Rand	Other movements Rand	Depreciation Rand	Impairment loss Rand	Closing Balance Rand	Carrying value Rand
Heritage assets														
Other	10 100	_	-	-	-		10 100			-	-	-	-	10 100
	10 100	-	-	-	-		10 100	-		<u>-</u>	-		-	10 100
Other assets														
General vehicles Plant & equipment Computer Equipment Furniture & Fittings Office Equipment Special vehicles Bins and Containers Other	17 563 067 6 235 051 11 919 182 15 721 758 2 501 378 3 180 568 3 358 097 209 306 60 688 407	430 629 970 631 12 037 706 509 967 7 073 - 277 850 14 233 856	- - - - - - - - - - -	- - - - - - - - -		- - - - - - - -	17 993 696 7 205 682 23 956 888 16 231 725 2 508 451 3 180 568 3 358 097 487 156 74 922 263	(5 038 002) (2 141 501) (4 928 828) (6 746 820) (832 844) (2 791 718) (2 444 331) (148 517) (25 072 561)	- - - - - - - - - -	- - - - - - - - -	(1 483 709) (568 408) (1 979 455) (1 024 252) (196 941) (82 914) (225 123) (53 047) (5 613 849)	- - - - - - - - -	(6 521 711) (2 709 909) (6 908 283) (7 771 072) (1 029 785) (2 874 632) (2 669 454) (201 564) (30 686 410)	11 471 985 4 495 773 17 048 605 8 460 653 1 478 666 305 936 688 643 285 592 44 235 853
Land and buildings Infrastructure Community Assets Heritage assets	912 500 050 7 748 208 294 113 164 581 10 100	274 766 406 - -	(162 427 650) - -	(28 666 702) 28 666 702	- - -	- - -	912 500 050 7 831 880 348 141 831 283 10 100	(12 664 629)	30 299 871 - -	- - -	(3 231 245) (549 218 811) (3 731 792)	(19 330 166) - -	(3 570 706 483) (16 396 421)	125 434 862 10 100
Other assets	60 688 407	14 233 856	-		-	<del>-</del>	74 922 263	(25 072 561)			(5 613 849)	<del></del>	(30 686 410)	
	8 834 571 432	289 000 262	(162 427 650)	-	<del>-</del>		8 961 144 044	3 085 595 956)	30 299 871		(561 795 697)	(19 330 166)	3 636 421 948)	5 324 722 096
Investment properties	271 874 000		<u>-</u>	-	(11 082 500)		260 791 500		-		<u> </u>	-		260 791 500
Total														
Land and buildings Infrastructure Community Assets Heritage assets Other assets Investment properties	912 500 050 7 748 208 294 113 164 581 10 100 60 688 407 271 874 000	274 766 406 - - 14 233 856	(162 427 650) - - - -	(28 666 702) 28 666 702 - - -	- - - - - (11 082 500)		912 500 050 7 831 880 348 141 831 283 10 100 74 922 263 260 791 500	(15 401 389) (3 032 457 377) (12 664 629) - (25 072 561)	30 299 871 - - - -	- - - -	(3 231 245) (549 218 811) (3 731 792) (5 613 849)	(19 330 166) - - - - -	(3 570 706 483)	125 434 862 10 100
	9 106 445 432	289 000 262	(162 427 650)	-	(11 082 500)		9 221 935 544	3 085 595 956)	30 299 871	-	(561 795 697)	(19 330 166)	3 636 421 948)	5 585 513 596

# Actual versus Budget(Revenue and Expenditure) for the year ended 30 June 2016

	Forecast # 1 2016 Act. Bal.	Forecast # 1 2016 Adjusted	Variance		Explanation of Significant Variances
	Rand	budget Rand	Rand	Var	greater than 10% versus Budget
Revenue					
Property rates	292 796 357	337 183 000	(44 386 643)	(13,2)	Poor revenue collection from townships resulted in under collection of revenue.
Service charges	574 162 365	619 016 000	(44 853 635)		The municipality has continued improving the billing system in the 2014/2015 financial year. The average billing was above the budgeted billing even though the collection rate was below the expected norm of 75%. Factors that has contributed to poor collection rate includes amongst others:  • Electricity theft • Accuracy of meter readings, which requires data cleansing.  • Faulty meters not reported • Faulty meters not been replaced on time • Boycott on the payment of municipal services due to service delivery challenges including lack of consistent supply of water.
Rental of facilities and equipment	609 731	628 000	(18 269)	(2,9)	The municipality reviewed lease agreements for facilities. Credit control and debt collection procedures were implemented to ensure that all revenue due to the municipality is collected.
Interest received (trading)	64 767 525	56 483 000	8 284 525	14,7	Debt collection activities were not adequately implemented in the townships due to community protests.
Fines	2 723 218	626 000	2 097 218	335,0	The budget amount was based on the actual amount received or actual payments made and the amount disclosed in the statement of financial performance is disclosed in line with GRAP Standards which requires the municipality to recognize revenue on traffic fine issued and not in terms of the payments.
Government grants &subsidies	739 259 985	784 582 000	(45 322 015)	(5,8)	The MIG allocation was reduced as results of poor spending
Licences and permits Commissions received	5 438 102 9 605 630	7 335 000 2 215 000	(1 896 898) 7 390 630	333,7	Collected more than 100% because they were underbudgeted;
Other income - (rollup)	12 796 666	16 352 000	(3 555 334)	(21,7)	Credit control measures were not implemented accordingly on, amongst other, Reconnection fees for
Interest received - investment	3 750 086	4 095 000	(344 914)		electricity
	705 909 665	828 515 000	(122 605 335)	(6,7)	
Expenses					
Personnel	(324 765 724)	(340 738 995)	15 973 271	(4,7)	Overtime expenditure exceeded the appropriated amount for the year.
Remuneration of councillors	(22 405 618)	(26 345 005)	3 939 387		amount to the year.
Depreciation	(588 564 157)	(82 430 000)	(506 134 157)	,-	Condition assessment of infrastructure assets indicates serious detoriation of roads, water and
Impairments Finance costs	(132 121 327) (101 123 702)	(10 000 000)	(132 121 327) (91 123 702)	- 911,2	sanitation infrastructure.  The municipality is not paying PIC loan. Investigations are ongoing on the matters surrounding the acquisition of PIC loan before the democratic government dispensation.
Bad debts written off Repairs and maintenance	,	(208 167 000) (99 833 080)		(59,0) (0,2)	Over estimation of provision for bad debts.  The municipality experienced service delivery protests during the year that led to damage to infrastructure.  The repairs and maintenance costs incurred led to the over expenditure.

# Appendix E(1) June 2016

# Actual versus Budget(Revenue and Expenditure) for the year ended 30 June 2016

	Forecast # 1 2016 Act. Bal.	Forecast # 1 2016 Adjusted budget	Variance		Explanation of Significant Variances greater than 10% versus Budget
Bulk purchases	(482 036 326)	o(511 126 000)	29 089 674	( , , ,	Increase in Eskom, Rand Water and City of Tshwane tariffs led to high expenditure. The other factor is high consumption of electricity during winter. The municipality also experienced distribution losses due to water leaks. There were also new township
Contracted Services	(112 791 491)	(62 590 600)	(50 200 891)	80,2	establishments and various new developments going on in the jurisdiction that led to high consumption. There was need to increase security services to various infrastructures such as power substations and plants. The unruly communities destroyed some of the infrastructure. The other factor was increase in waste removal and water tankering activities
Transfers and Subsidies General Expenses	` '	,	21 136 282 (18 896 073)	`13,7	The items under general expenses which have exceeded the 100% due to water disruption, extension of scope on professional services and items that were not properly budgeted for.
Other revenue and costs	118 458 731)	513 169 000)	(605 289 731)	40,0	
Gain or loss on disposal of assets and liabilities	(11 399 504)	-	(11 399 504)	-	
Gain or loss on exchange differences	2 397 273	-	2 397 273	-	
Fair value adjustments Gains or losses on biological assets and agricultural produce	(184 663 209) (1 746 666)		(184 663 209) (1 746 666)	-	
	(195 412 106)		(195 412 106)		
Net surplus/ (deficit) for the year	(607 961 172)	315 346 000	(923 307 172)	(292,8)	

# Appendix E(2) June 2016

# Budget Analysis of Capital Expenditure as at 30 June 2016

	Additions Rand	Revised Budget Rand	Variance Rand	Variance %	Explanation of signifi variances from bud
Municipality					
Property, plant and equipment	289 000 262	319 139 000	30 138 738	9	
	289 000 262	319 139 000	30 138 738	9	

Municipal Owned Entities Other charges

Appendix F
Disclosures of Grants and Subsidies in terms of Section 123 MFMA, 56 of 2003
June 2016

Name of Grants		Quarterly	Receipts			Quarterly E	Expenditure		Did your municipality comply with the grant conditions in terms of grant framework in the latest Division of Revenue Act	
									Yes/ No	
Municipal Infrastructure grant Expanded Public Work Programme Municipal Systems improvement grant Finance Management Grant Library grant Integrated National Electrification Programme Department of Water Affairs and Forestry (WSOG) Deparment of Water Affairs and Forestry (MWIG)	9 357 000 808 000 930 000 1 600 000 1 300 000 5 500 000 3 750 000	606 000 - - 8 500 000 7 500 000 15 021 000	140 891 000 606 000 - - 7 000 000 3 750 000 5 007 000	- - - - - -	11 686 043 735 134 600 000 127 930 3 610 - 3 750 000	44 649 360 628 175 - 133 770 34 240 2 646 772 1 529 011	573 130 330 000 484 431	853 869 1 183 388 13 624 600 11 951 158	Yes Yes Yes Yes Yes	n/a n/a n/a n/a n/a n/a n/a n/a
<u>.</u>	23 245 000	31 627 000	157 254 000	-	16 902 717	49 621 328	99 286 645	133 551 297	ř	

Note: A municipality should provide additional information on how a grant was spent per Vote. This excludes allocations from the Equitable Share.

# Appendix G1 Budgeted Financial Performance (revenue and expenditure by standard classification) for the year ended 30 June 2016

					2	016/201	5						2015	/2014	
	Original Budget	Budget Adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. Council approved policy)	Final Budget	Actual Outcome	Unauthorised expenditure	Variance of Actual Outcome against Adjustments Budget	Actual Outcome as % of Final Budget	Actual Outcome as % of Original Budget	Reported unauthorised expenditure	Expenditure authorised in terms of section 32 of MFMA	Balance to be recovered	Restated Audited Outcome
	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand
Revenue - Standard															
Governance and administration	428 138 000	-	428 138 000	-		428 138 000	807 089 000		378 951 000	189 %					571 420 000
Budget and treasury office	428 096 000	-	428 096 000	-		428 096 000	807 065 000		378 969 000	189 %					571 394 000
Corporate services	42 000	-	42 000	-		42 000	24 000		(18 000						26 000
Community and public safety	14 289 000	-	14 289 000	-		14 289 000	14 817 000		528 000	104 %					21 952 000
Community and social services Sport and recreation	1 182 000 89 000	-	1 182 000 89 000	-		1 182 000 89 000	2 000 000		818 000 (89 000	169 % ) - %					520 000 36 000
Public safety	10 633 000	=	10 633 000	-		10 633 000	10 274 000		(359 000						18 985 000
Housing	2 385 000		2 385 000			2 385 000	2 543 000		158 000	107 %					2 411 000
Trading services	1 067 875 000	11 120 000	1 078 995 000	_		1 078 995 000	636 381 000		(442 614 000						610 710 000
Electricity	525 263 000	10 000 000	535 263 000	_		535 263 000	444 993 000		(90 270 000						420 289 000
Water	278 694 000	600 000	279 294 000	-		279 294 000	129 400 000		(149 894 000						128 027 000
Waste water management	140 146 000	20 000	140 166 000	-		140 166 000	30 545 000		(109 621 000						30 721 000
Waste management	123 772 000	500 000	124 272 000	-		124 272 000	31 443 000		(92 829 000						31 673 000
Other	2 024 000	-	2 024 000	-		2 024 000	12 120 000		10 096 000	599 %					-
Other	2 024 000		2 024 000			2 024 000	12 120 000		10 096 000	599 %	599 %				233 698 000
Total Revenue - Standard	1 512 326 000	11 120 000	1 523 446 000	-		1 523 446 000	1 470 407 000		(53 039 000	97 %	97 %				1 437 826 000

Appendix G1
Budgeted Financial Performance (revenue and expenditure by standard classification) for the year ended 30 June 2016

2016/2015 2015/2014 Shifting of Unauthorised Original Budget Final Virement Final Budget Actual Variance of Actual Actual Reported Expenditure Balance to be Restated Budget Adjustments adjustments funds (i.t.o. (i.t.o. Council Outcome expenditure Actual Outcome as Outcome as % unauthorised authorised in Audited (i.t.o. s28 and budget s31 of the approved Outcome of Final of Original expenditure terms of Outcome MFMA) s31 of the policy) against Budget Budget section 32 of MFMA) Adjustments MFMA Budget Rand Expenditure - Standard 495 037 000 5 471 000 500 508 000 246 % 1 169 048 000 Governance and administration 500 508 000 1 218 859 000 718 351 000 718 351 000 244 % 75 943 000 (4 287 000) (4 287 000) 94 % 98 % 67 028 000 Executive and council 72 799 000 3 144 000 75 943 000 71 656 000 Budget and treasury office 364 527 000 5 123 000 369 650 000 369 650 000 056 369 000 686 719 000 686 719 000 286 % 290 % 1 033 899 000 Corporate services 57 711 000 (2 796 000) 54 915 000 54 915 000 90 834 000 35 919 000 35 919 000 165 % 157 % 68 121 000 Community and public safety 174 347 000 (20 000) 174 327 000 217 910 000 43 583 000 125 % 125 % 173 660 000 174 327 000 43 583 000 36 060 000 33 635 000 84 % 79 % 28 498 000 Community and social services (2 425 000) 28 352 000 (5283000)(5283000)33 635 000 Sport and recreation 11 122 000 323 000 11 445 000 11 445 000 11 314 000 (131 000) (131 000) 99 % 102 % 9 546 000 93 337 000 99 921 000 99 921 000 167 % 100 577 000 Public safety 6 584 000 155 903 000 55 982 000 55 982 000 156 % Housing 25 089 000 (690 000) 24 399 000 24 399 000 22 341 000 (2 058 000) (2058000)92 % 89 % 26 474 000 Health 8 739 000 (3 812 000) 4 927 000 4 927 000 (4 927 000) (4 927 000) % - % 8 565 000 43 365 000 49 % 47 968 000 (4 603 000) 43 365 000 23 389 000 54 % 23 144 000 Economic and environmental (19 976 000) (19 976 000) services 46 260 000 (4 231 000) 42 029 000 (19 780 000) (19 780 000) 53 % 48 % 1 749 000 Road transport 42 029 000 22 249 000 1 708 000 (372 000) 1 336 000 1 336 000 1 140 000 (196 000) (196 000) 85 % 67 % Environmental protection 777 337 000 13 535 000 790 872 000 790 872 000 807 469 000 16 598 000 16 597 000 102 % 104 % 753 244 000 Trading services Electricity 457 779 000 9 016 000 466 795 000 466 795 000 487 436 000 20 641 000 20 641 000 104 % 106 % 435 000 000 226 032 000 3 626 000 229 658 000 95 % 97 % 221 496 000 Water 229 658 000 218 236 000 (11 422 000) (11 422 000) Waste water management 23 772 000 3 449 000 27 221 000 27 221 000 28 026 000 805 000 805 000 103 % 118 % 19 547 000 Waste management 69 754 000 (2 556 000) 67 198 000 67 198 000 73 771 000 6 574 000 6 573 000 110 % 106 % 77 201 000 Other 17 480 000 (3 263 000) 14 217 000 14 217 000 4 708 000 (9 509 000) (9 509 000) 33 % 27 % Other 17 480 000 (3 263 000) 14 217 000 14 217 000 4 708 000 (9 509 000) (9 509 000) 33 % 27 % 8 642 000 Total Expenditure - Standard 1 512 169 000 11 120 000 1 523 289 000 1 523 289 000 2 272 335 000 749 047 000 749 046 000 149 % 150 % 2 127 738 000 Surplus/(Deficit) for the year 157 000 157 000 (801 928 000) (802 085 000) (510 782)% (510 782)% (689 912 000)

Appendix G2
Budgeted Financial Performance (revenue and expenditure by municipal vote)
for the year ended 30 June 2016

2016/2015 2015/2014

Properties   Pro	-															
Revenue by Vote		Original Budget	(i.t.o. s28 and s31 of the	adjustments	funds (i.t.o. s31 of the	(i.t.o. Council approved	Final Budget			Actual Outcome against	Outcome as % of Final	Outcome as % of Original	unauthorised expenditure	authorised in terms of section 32 of		Audited
Revenue by Vote   Revenue by														MFMA		
Vole1 - Executive Council Vole2 - Municipal Manager Vole3 - Municipal Manager Vole3 - Chef Operating Office 42 000 42 000 42 000 42 000 42 000 2 0 0 0 0		Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand		Rand	Rand	Rand	Rand	Rand	Rand
Vote2-Municipal Manager Vote3-Chefforderating Officer Vote4-Corporate And Support 42 000	Revenue by Vote															
Votes-Cherior Departing Officer Votes-Corporating Officer Votes-Corporate And Support 42 000	Vote1- Executive Council	_	_	-	_		_	_		_	DIV/0 %	DIV/0 %				_
Vote-Corporale And Support Servicers	Vote2- Municipal Manager	-	-	-	-		-	-		-	DIV/0 %	DIV/0 %				-
Services	Vote3- Cheif Operating Officer	-		42 000	-		42 000	-								-
1		42 000	(42 000)	-	-		-	24 000		24 000	DIV/0 %	57 %				26 000
Vole-Pindestructure And Technical   944 103 000   (500 000)   943 603 000   0   943 603 000   608 152 000   (335 451 000)   64 %   64 %   579 083 000   Services   Vole-Pindestructure And Technical   Services   124 954 000   500 000   125 454 000   0   - 2 385 000   - 2 2385 000   - 2 2024 000   - 3 033 000   (92 427 000)   131 %   113 %   2 2411 000   Vole9-Economic Dev. (burlsm & Agric   2 024 000   -		428 095 000	-	428 095 000	_		428 095 000	807 065 000		378 970 000	189 %	189 %				571 393 000
Vote-Part		944 103 000	(500 000)	943 603 000	-		943 603 000	608 152 000		(335 451 000)	64 %	64 %				579 083 000
Vote-Human Settlement   2 385 000   - 2 385 000   - 2 385 000   - 2 2024 000		124 954 000	500,000	125 454 000	_		125 454 000	33 033 000		(92 421 000)	26 %	26 %				32 193 000
Vote10-Economic Dev, tourism & Agric Vote10 - 2 024 000 - 2 024 000 - 10 722 000 -					_											
Total Revenue by Vote   1 512 325 000   - 1 51					-											
Expenditure by Vote to be appropriated  Vote1- Executive Council 34 736 000 - 34 736 000 - 34 736 000 - 5134 000 - (2 676 000) 92 % 92 % 31 342 000 Vote2- Municipal Manager 44 99 000 635 000 5 134 000 - 5134 000 - (19 000) 100 % 114 % (178 000) - 178 000 6072 000 6072 000 Vote4-Chefr Operating Officer 33 564 000 24 75 000 36 039 000 - 38 039 000 - 38 039 000 - 1355 000 98 % 103 % (1335 000) - 1335 000 29 814 000 Vote4-Corporate And Support 57 711 000 (2 796 000) 54 915 000 - 54 915 000 90 834 000 (35 919 000) 35 919 000 165 % 157 % (5 928 000) - 5928 000 68 121 000 Servicers  Vote5-Budget And Treasury Office 36 45 27 000 740 000 754 584 000 - 754 584 000 - 754 584 000 767 272 000 (12 688 000) 12 686 000 102 % (461 006 000) - 461 006 000 697 370 000 Services  Vote5-Budget And Treasury Office 753 844 000 740 000 754 584 000 - 754 584 000 767 272 000 (12 688 000) 12 686 000 102 % (461 006 000) - 461 006 000 697 370 000 Services  Vote7-Community Services 101 424 000 (3 691 000) 97 733 000 - 97 733 000 82 63 000 (530 000) 101 % 97 % (38 872 000) - 38 872 000 106 339 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 (32 63 000) 12 779 000 - 14 217 000 9 698 000 - (4 519 000) 92 % 89 % (49 794 000) - 99 417 000 198 65 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 (32 63 000) 12 779 000 - 12 12 779 000 155 903 000 (35 175 000) 35 174 000 129 % 131 % (90 417 000) - 90 417 000 119 865 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 (3 263 000) 12 779 000 - 12 12 170 000 129 % 131 % (90 417 000) - 90 417 000 119 865 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 (3 263 000) 12 779 000 - 12 12 170 000 129 % 131 % (90 417 000) - 90 417 000 119 865 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 (3 263 000) 12 779 000 - 12 12 170 000 129 % 131 % (90 417 000) - 90 417 000 119 865 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 (3 263 000) 12 12 17 1000 12 12 12 170 000 12 12 13 1000 129 % 131 % (90 417 000) - 12 12 170 000 119 865 000 Vote9-Economic Dev, Lourism & Agric 17 480 000 12 12 12 170 000 12 12		10 722 000	<u> </u>	10 722 000	-		10 722 000	19 387 000								19 021 000
Vote1- Executive Council 34 736 000 635 000 5134 000 - 34 736 000 5134 000 - 5134 000 5115 000 - (19 000) 100 % 114 % (178 000) - 178 000 697 200 Vote2- Municipal Manager 44 99 000 635 000 5134 000 - 5134 000 5115 000 - (19 000) 100 % 114 % (178 000) - 178 000 697 200 Vote3- Cheir Operating Officer 33 564 000 24 75 000 36 039 000 - 53 039 000 34 480 000 - (1559 000) 96 % 103 % (1335 000) - 1335 000 296 14 000 Vote4- Corporate And Support 57 711 000 (2796 000) 54 915 000 - 54 915 000 90 834 000 (35 919 000) 35 919 000 165 % 157 % (5 928 000) - 5928 000 68 121 000 Servicers Vote5- Budget And Treasury Office 364 207 000 754 584 000 754 584 000 - 754 584 000 767 272 000 (12 688 000) 12 688 000 102 % (461 006 000) - 461 006 000 697 370 000 Servicers Vote5- Community Services 101 424 000 (36 91 000) 24 399 000 - 24 399 000 - 25 94 390 000 22 341 000 Vote8- Community Services 114 424 000 (36 900) 24 399 000 - 24 399 000 - 25 94 300 00 Vote9- Community Services 117 480 000 (36 3000) 14 217 000 - 14 217 000 9 698 000 Vote9- Communic Dev. tourism & Agric Vote10- Public Safety 119 296 000 1433 000 120 729 000 - 1512 170 000 1515 170 000 129 % 131 % (90 417 000) - 125 750 4000 1217 738 000 120 729 000 1515 170 000 120 720 720 720 720 720 720 720 720 720 7	Total Revenue by Vote	1 512 325 000	-	1 512 325 000	-		1 512 325 000	1 470 407 000		(41 918 000)	97 %	97 %				1 437 825 000
Vote2- Municipal Manager 4 499 000 635 000 5 134 000 - 5 134 000 - 5 134 000 - 100 000 100 000 100 000 114 000																
Vote2- Municipal Manager 4 499 000 635 000 5 134 000 - 5 134 000 - 5 134 000 - 100 000 100 000 100 000 114 000	Vote1- Executive Council	34 736 000		34 736 000	_	_	34 736 000	32 060 000	_	(2 676 000)	92 %	92 %	_	_	_	31 342 000
Vote3- Cheif Óperating Officer 33 564 000 2 475 000 36 039 000 - 36 039 000 - 54 915 000 54 915 000 - 54 915 000 54 915 000 54 915 000 - 54 915 000 54 915					_	_			_					_	178 000	
Vote4-Corporate And Šupport 57 711 000 (2 796 000) 54 915 000 - 54 915 000 - 54 915 000 - 54 915 000 90 834 000 (35 919 000) 35 919 000 165 % 157 % (5 928 000) - 5 928 000 68 121 000 68 1					_	_			_					_		
Vote5-Budget And Treasury Office         364 527 000         5 157 000         369 684 000         -         -         369 684 000         1 056 369 000         (686 685 000)         286 %         290 %         (607 453 000)         -         607 453 000         1 033 899 000           Vote6-Infrastructure And Technical         753 844 000         740 000         754 584 000         -         -         754 584 000         767 272 000         (12 688 000)         12 688 000         102 %         (461 006 000)         -         461 006 000         697 370 000           Services         Vote7-Community Services         101 424 000         (3 691 000)         97 733 000         -         -         97 733 000         98 263 000         (530 000)         530 000         101 %         97 %         (38 872 000)         -         38 872 000         106 339 000         Vote8-Human Settlement         25 089 000         (690 000)         24 399 000         -         -         24 399 000         -         (2 058 000)         92 %         89 %         (49 794 000)         -         49 794 000         26 474 000         26 474 000         26 474 000         26 474 000         -         -         14 217 000         9 698 000         -         -         (4 519 000)         68 %         55 %         (2 521 000)	Vote4-Corporate And Support				-	-			(35 919 000)					-		
Vote6-Infrastructure And Technical Services         753 844 000         740 000         754 584 000         -         -         754 584 000         767 272 000         (12 688 000)         12 688 000         102 %         (461 006 000)         -         461 006 000         697 370 000           Services         Vote7-Community Services         101 424 000         (3 691 000)         97 33 000         -         -         97 733 000         98 263 000         (530 000)         530 000         101 %         97 %         (38 872 000)         -         38 872 000         106 339 000           Vote8-Human Settlement         25 089 000         (690 000)         24 399 000         -         -         24 399 000         -         (2 058 000)         92 %         89 %         (49 794 000)         -         49 794 000         26 474 000           Vote9-Economic Dev, tourism & Agric         17 480 000         (3 263 000)         14 217 000         -         14 217 000         9 698 000         -         (4 519 000)         68 %         55 %         (2 521 000)         -         2 521 000         8 642 000           Vote10- Public Safety         119 296 000         1 433 000         120 729 000         -         1 512 170 000         2 272 335 000         (770 997 000)         760 165 000         150 %		364 527 000	5 157 000	369 684 000	_	_	369 684 000	1 056 369 000	(686 685 000)	686 685 000	286 %	290 %	(607 453 000)	_	607 453 000	1 033 899 000
Services         Vote7- Community Services         101 424 000         (3 691 000)         97 733 000         - 97 733 000         98 263 000         (530 000)         530 000         101 %         97 %         (38 872 000)         - 38 872 000         106 339 000           Vote8-Human Settlement         25 089 000         (690 000)         24 399 000         - 22 341 000         - (2 058 000)         92 %         89 %         (49 794 000)         - 497 94 000         26 474 000           Vote9-Economic Dev, tourism & Agric         17 480 000         (3 263 000)         14 217 000         - 14 217 000         9 698 000         - (4 519 000)         68 %         55 %         (2 521 000)         - 2 521 000         8 642 000           Vote10- Public Safety         119 296 000         1 433 000         120 729 000         - 120 729 000         155 903 000         (35 175 000)         35 174 000         129 %         131 %         (90 417 000)         - 90 417 000         119 865 000           Total Expenditure by Vote         1 512 170 000         - 1512 170 000         - 1512 170 000         2 272 335 000         (770 997 000)         760 165 000         150 %         150 %         1 257 504 000)         - 1257 504 000         2 127 738 000					_	_								_		
Vote8-Human Settlement       25 089 000       (690 000)       24 399 000       -       -       24 399 000       -       (2 058 000)       92 %       89 %       (49 794 000)       -       49 794 000       26 474 000         Vote9-Economic Dev,tourism & Agric       17 480 000       (3 263 000)       14 217 000       -       -       14 217 000       9 698 000       -       -       (4 519 000)       68 %       55 %       (2 521 000)       -       2 521 000       8 642 000         Vote10- Public Safety       119 296 000       1 433 000       120 729 000       -       -       1512 170 000       2 151 2170 000									(,				(			
Vote9-Economic Dev,tourism & Agric Vote10- Public Safety         17 480 000 119 296 000         (3 263 000) 14 217 000 120 729 000         14 217 000 120 729 000         9 698 000 (4 519 000) 155 903 000         (3 519 000) 159 000         68 % 55 % (2 521 000) 25 21 000 199 000         25 21 000 199 000         8 642 000 199 000           Total Expenditure by Vote         1 512 170 000         1512 170 000         1512 170 000         1512 170 000         2 272 335 000         (770 997 000)         760 165 000         150 % 1 257 504 000)         - 1257 504 000         2 127 738 000	Vote7- Community Services				-	-			(530 000)					-		
Vote10- Public Safety         119 296 000         1 433 000         120 729 000         - 120 729 000         155 903 000         (35 175 000)         35 174 000         129 %         131 %         (90 417 000)         - 90 417 000         119 865 000           Total Expenditure by Vote         1 512 170 000         - 1 512 170 000         - 1 512 170 000         2 272 335 000         (770 997 000)         760 165 000         150 %         1 50 %         1 257 504 000)         - 1 257 504 000         2 127 738 000					-	-			- 1					-		
Total Expenditure by Vote 1 512 170 000 - 1 512 170 000 1 512 170 000 1 512 170 000 2 272 335 000 (770 997 000) 760 165 000 150 % 150 % 1 257 504 000) - 1 257 504 000 2 127 738 000					-	-			-					-		
	Vote10- Public Safety	119 296 000	1 433 000	120 729 000	-	-	120 729 000	155 903 000	(35 175 000)	35 174 000	129 %	131 %	(90 417 000)	-	90 417 000	119 865 000
Surplus/(Deficit) for the year 155 000 - 155 000 - 155 000 (801 928 000) (802 083 000) (517 373)% (517 373)% (689 913 000)	Total Expenditure by Vote	1 512 170 000	-	1 512 170 000	-		1 512 170 000	2 272 335 000	(770 997 000)	760 165 000	150 %	150 %	1 257 504 000)	-	1 257 504 000	2 127 738 000
	Surplus/(Deficit) for the year	155 000	-	155 000	-		155 000	(801 928 000)		(802 083 000)	(517 373)%	(517 373)%				(689 913 000)

# Appendix G3 Budgeted Financial Performance (revenue and expenditure) for the year ended 30 June 2016

2016/2015 2015/2014

	Original Budget	Budget Adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. Council approved policy)	Final Budget	Actual Outcome	Unauthorised expenditure		Actual Outcome as % of Final Budget	Actual Outcome as % of Original Budget	Reported unauthorised expenditure	Expenditure authorised in terms of section 32 of MFMA	Balance to be recovered	Restated Audited Outcome
	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand
Revenue By Source															
Property rates	337 183 000	-	337 183 000	-		337 183 000	292 796 357		(44 386 643)	87 %	87 %				312 009 860
Service charges - electricity revenue	431 808 000	-	431 808 000	-		431 808 000	444 992 506		13 184 506	103 %	103 %				395 926 096
Service charges - water revenue	133 644 000	-	133 644 000	-		133 644 000	129 400 390		(4 243 610)	97 %	97 %				117 260 199
Service charges - sanitation revenue	26 213 000	-	26 213 000	-		26 213 000	30 545 317		4 332 317	117 %	117 %				30 703 103
Service charges - refuse revenue	27 351 000	-	27 351 000	-		27 351 000	31 442 522		4 091 522	115 %	115 %				30 272 967
Rental of facilities and equipment	628 000	-	628 000	-		628 000	1 014 673		386 673	162 %	162 %				609 731
Interest earned - external investments	4 095 000	-	4 095 000	-		4 095 000	7 701 973		3 606 973	188 %	188 %				3 750 086
Interest earned - outstanding debtors	56 483 000	-	56 483 000	-		56 483 000	60 938 970		4 455 970	108 %	108 %				64 767 525
Fines	626 000	-	626 000	-		626 000	2 723 218		2 097 218	435 %	435 %				1 561 445
Licences and permits	7 335 000	-	7 335 000	-		7 335 000	5 923 109		(1 411 891)	81 %	81 %				5 438 102
Agency services	2 215 000	-	2 215 000	-		2 215 000	10 273 935		8 058 935	464 %	464 %				9 605 630
Transfers recognised - operational	468 393 000	-	468 393 000	-		468 393 000	442 428 000		(25 965 000)	94 %	94 %				369 770 000
Other revenue	16 352 000	-	16 352 000	-		16 352 000	12 755 599		(3 596 401)	78 %	78 %				12 796 665
Actuarial gain on post employment benefits	-	-	-	-		-	429 965		` 429 965 <sup>°</sup>	DIV/0 %	DIV/0 %				2 397 273
Gain on provision for landfill closure	-	-		-			2 212 775		2 212 775	DIV/0 %	DIV/0 %				-
Total Revenue (excluding capital transfers and contributions)	1 512 326 000	-	1 512 326 000	=		1 512 326 000	1 475 579 309		(36 746 691)	98 %	98 %				1 356 868 682

### **Appendix G3 Budgeted Financial Performance (revenue and expenditure)** for the year ended 30 June 2016

**Original Budget** Budget Final Shifting of Virement Final Budget Actual Unauthorised Variance of Actual Actual Reported Expenditure Balance to be Restated Adjustments adjustments funds (i.t.o. (i.t.o. Council Outcome expenditure % Outcome as % unauthorised authorised in recovered Audited Actual Outcome as (i.t.o. s28 and budget s31 of the approved Outcome of Final of Original expenditure terms of Outcome s31 of the MFMA) policy) section 32 of against Budget Budget MFMA) Adjustments MFMA Budget Rand Rand

2015/2014

2016/2015

Expenditure By Type															
Employee related costs Remuneration of councillors Debt impairment Depreciation & asset impairment Finance charges Bulk purchases Other materials Contracted services Transfers and grants Other expenditure	340 739 000 26 345 000 208 167 000 82 430 000 10 000 000 511 126 000 107 645 000 73 763 000 33 459 000 118 495 000	- - - - - (7 812 000) (11 172 000) - 18 984 000		:	- - - - - - - -	340 739 000 26 345 000 208 167 000 82 430 000 10 000 000 511 126 000 99 833 000 62 591 000 33 459 000 137 479 000	581 125 816 115 679 796 515 693 415 115 829 481 129 059 580 22 609 654 183 709 099	- - - - - - -	18 104 834 (2 617 537) 20 586 420 498 695 816 105 679 796 4 567 415 15 996 481 66 468 580 (10 849 346) 46 230 099	105 % 90 % 110 % 705 % 1 157 % 101 % 206 % 68 %	105 % 90 % 110 % 705 % 1 157 % 101 % 108 % 175 % 68 %	-	- - - - - - -	- - - - - - - -	- 720 685 484 - 101 123 702 - 482 036 326 - 99 62 297 - 112 791 491 - 13 322 718 - 156 375 396
Loss on disposal of PPE Fair value adjustment			-	-		-	132 127 780 10 384 161	-	132 127 780 10 384 161	DIV/0 % DIV/0 %	DIV/0 % DIV/0 %	-			- 11 399 504 - 184 663 209
Total Expenditure	1 512 169 000		1 512 169 000	-		1 512 169 000	2 417 543 499	-	905 374 499	160 %	160 %	-			2 316 268 113
Surplus/(Deficit)	157 000		157 000	-		157 000	(941 964 190)		(942 121 190)	(599 977)%	(599 977)%				(959 399 431)
Transfers recognised - capital	292 461 000	26 678 000	319 139 000	-		319 139 000	296 831 985		(22 307 015)	93 %	101 %				257 469 698
Surplus/(Deficit) after capital transfers & contributions	292 618 000	26 678 000	319 296 000	-		319 296 000	(645 132 205)		(964 428 205)	(202)%	(220)%				(701 929 733)
Surplus/(Deficit) after taxation	292 618 000	26 678 000	319 296 000	-		319 296 000	(645 132 205)		(964 428 205)	(202)%	(220)%				(701 929 733)
Surplus/(Deficit) attributable to municipality	292 618 000	26 678 000	319 296 000	-		319 296 000	(645 132 205)		(964 428 205)	(202)%	(220)%				(701 929 733)
municipality						-									

# Appendix G4 Budgeted Capital Expenditure by vote, standard classification and funding for the year ended 30 June 2016

2016/2015 2015/2014

•	Original Budget Rand	Budget Adjustments (i.t.o. s28 and s31 of the MFMA) Rand	Final adjustments budget Rand	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. Council approved policy)	Final Budget Rand	Actual Outcome	Unauthorised expenditure Rand	Variance of Actual Outcome against Adjustments Budget Rand	Actual Outcome as % of Final Budget Rand	Actual Outcome as % of Original Budget Rand	Reported unauthorised expenditure Rand	Expenditure authorised in terms of section 32 of MFMA Rand	Balance to be recovered	Restated Audited Outcome
Capital expenditure - Vote Multi-year expenditure Single-year expenditure															
Vote4-Corporate and Support Services Vote5-Budget And Treasury Office Vote6-Infrastructure and Technical	2 000 000 4 500 000 266 211 000	43 000 (72 000) 25 368 000	2 043 000 4 428 000 291 579 000	- - -	- - -	2 043 000 4 428 000 291 579 000	522 813 2 161 537 275 065 681	1 520 187 2 266 463 16 513 319	(1 520 187) (2 266 463) (16 513 319)	49 %	26 % 48 % 103 %	- - -	-	-	1 789 800 3 107 557 171 495 351
Services Vote7-Community Services Vote8-Human Settlement Vote9-Econimic Dev,tourism & Agric Example 10 - Public Safety	9 450 000 - - 10 300 000	(9 450 000) 1 228 000 724 000 8 838 000	1 228 000 724 000 19 138 000	- - -	- - -	1 228 000 724 000 19 138 000	- - 86 569 11 163 528	1 228 000 637 431 7 974 472	(1 228 000) (637 431) (7 974 472)	DIV/0 % - % 12 % 58 %	DIV/0 % DIV/0 %	-	- - -	: : :	19 900 000 71 400 - 37 187 231
Capital single-year expenditure sub- total	292 461 000	26 679 000	319 140 000	-	-	319 140 000	289 000 128	30 139 872	(30 139 872)	91 %	99 %	-	-	-	-
Total Capital Expenditure - Vote	292 461 000	26 679 000	319 140 000	-	<u>-</u>	319 140 000	289 000 128	30 139 872	(30 139 872)	91 %	99 %	-			-

Appendix G4
Budgeted Capital Expenditure by vote, standard classification and funding for the year ended 30 June 2016

2016/2015 2015/2014

	Original Budget	Budget Adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. Council approved policy)	Final Budget	Actual Outcome	Unauthorised expenditure	Actual Outcome against Adjustments	Actual Outcome as % of Final Budget	Actual Outcome as % of Original Budget	Reported unauthorised expenditure		Balance to be recovered	Restated Audited Outcome
	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Rand	Budget Rand	Rand	Rand	Rand	Rand	Rand	Rand
•															
Canifel Evenanditure Standard															
Capital Expenditure - Standard															
Governance and administration	6 500 000	(29 000)	6 471 000	-	-	6 471 000	2 684 350	3 786 650	(3 786 650)	41 %	41 %	-	-	-	4 927 357
Budget and treasury office	4 500 000	(72 000)	4 428 000	-	-	4 428 000	2 161 537	2 266 463	(2 266 463)	49 %	48 %	-	-	-	3 107 557
Corporate services	2 000 000	43 000	2 043 000	-	-	2 043 000	522 813	1 520 187	(1 520 187)		26 %	-	-	-	1 789 800
Community and public safety	17 250 000	3 116 000	20 366 000	-	-	20 366 000	11 163 528	9 202 472	(9 202 472)	55 %	65 %	-	-	-	47 158 700
Community and social services	2 000 000	5 078 000	7 078 000	-	-	7 078 000	11 163 528	(4 085 528)	4 085 528	158 %	558 %	-	-	-	9 900 000
Sport and recreation	11 750 000 3 500 000	(3 950 000) 760 000	7 800 000 4 260 000	-	-	7 800 000 4 260 000	-	7 800 000 4 260 000	(7 800 000) (4 260 000)	- % - %	- % - %	-	-	-	20 839 300 16 348 000
Public safety	3 500 000	1 228 000	1 228 000	-	-	1 228 000	-	1 228 000	(1 228 000)	- %	DIV/0 %	-	-	-	71 400
Housing Economic and environmental	142 300 000			-	-	141 740 000	131 324 833	10 415 167			92 %	-	-	-	87 234 870
services	142 300 000	(560 000)	141 /40 000	-	-	141 /40 000	131 324 633	10 415 167	(10 415 167)	93 %	92 %	-	-	-	07 234 070
Road transport	142 300 000	(560 000)	141 740 000			141 740 000	131 324 833	10 415 167	(10 415 167)	93 %	92 %				87 234 870
Trading services	126 411 000		149 839 000	-	-	149 839 000	143 740 848	8 233 118	(6 098 152)		114 %	-	-	-	94 260 481
Electricity	24 000 000	(2 000 000)		-	-	22 000 000	23 067 483	1 067 483	1 067 483	105 %	96 %	-	-	-	12 000 000
Water	79 911 000	23 328 000	103 239 000	-	-	103 239 000	103 239 000	1 007 403	1 007 403	100 %	129 %	-	-	-	33 576 602
Waste water management	20 000 000	4 600 000	24 600 000			24 600 000	17 434 365	7 165 635	(7 165 635)		87 %				38 683 879
Waste management	2 500 000	(2 500 000)	24 000 000			24 000 000	17 434 303	7 103 033	(7 103 033)	DIV/0 %	- %				10 000 000
Other	2 300 000	724 000	724 000	-	-	724 000	86 569	637 431	(637 431)		DIV/0 %	-	-	-	10 000 000
Other	-	724 000	724 000	-	-	724 000	86 569	637 431	(637 431)		DIV/0 %		-	-	-
Total Capital Expenditure - Standard	292 461 000	26 679 000	319 140 000	-	-	319 140 000	289 000 128	32 274 838	(30 139 872)	91 %	99 %	-	-		233 581 408
Funded by:															
N. 6. 10	004.401.555	00 000 000	007 000 000			007 000 555	070 400 6 :-		(05.405.555)	05.01	00.01				00 404 465
National Government	284 461 000		307 289 000	-		307 289 000	272 163 247		(35 125 753)		96 %				22 181 408
Provincial Government	-	900 000	900 000			900 000	900 000			100 %	DIV/0 %				
Transfers recognised - capital	284 461 000	23 728 000	308 189 000			308 189 000	273 063 247		(35 125 753)	89 %	96 %				22 181 408
Internally generated funds	8 000 000	2 950 000	10 950 000	-		10 950 000	15 936 881		4 986 881	146 %	199 %				9 400 000
Total Capital Funding	292 461 000	26 678 000	319 139 000			319 139 000	289 000 128		(30 138 872)	91 %	99 %				31 581 408
i otai oapitai i ullullig	292 401 000	20 070 000	010 100 000			010 100 000	203 000 120		(30 130 872)	31 70	33 76				31 301 400

# Appendix G5 Budgeted Cash Flows for the year ended 30 June 2016

### 2016/2015

2015

	Original Budget	Budget Adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Final Budget	Actual Outcome	Variance of Actual Outcome against Adjustments	Actual Outcome as % of Final Budget	Actual Outcome as % of Original Budget	Restated Audited Outcome
	Rand	Rand	Rand	Rand	Rand	Budget Rand	Rand	Rand	Rand
Cash flow from operating activities									
Ratepayers and other Government - operating Government - capital Interest Suppliers and employees Finance charges Transfers and Grants	777 972 000 468 393 000 284 461 000 60 578 000 1 190 939 000) (10 000 000) (33 459 000)	38 186 000 	816 158 000 468 393 000 308 189 000 60 578 000 (1 190 939 000) (10 000 000) (33 459 000)	816 158 000 468 393 000 308 189 000 60 578 000 1 190 939 000) (10 000 000) (33 459 000)	745 162 273 442 428 000 293 809 000 7 701 973 1 290 413 957) (8)	(70 995 727) (25 965 000) (14 380 000) (52 876 027) (99 474 957) 9 999 992 33 459 000	94 % 95 % 13 %	96 % 94 % 103 % 13 % 108 %; - % - %	703 215 663 369 770 000 255 099 454 3 750 086 1 041 811 832) (141 390)
Net cash flow from/used operating activities	357 006 000	61 914 000	418 920 000	418 920 000	198 687 281	(220 232 719)	47 %	56 %	289 881 981
Cash flow from investing activities									
Decrease (increase) in non-current investments	60 261 000	-	60 261 000	60 261 000	(186 431)	(60 447 431)	- %	- %	164 964
Capital assets	(292 462 000)	(26 678 000)	(319 140 000)	(319 140 000)	(289 000 262)	30 139 738	91 %	99 %	(233 581 408)
Net cash flow from/used investing activities	(232 201 000)	(26 678 000)	(258 879 000)	(258 879 000)	(289 186 693)	(30 307 693)	112 %	125 %	(233 416 444)
Cash flow from financing activities									
Finance lease receipts Increase (decrease) in consumer deposits	35 000 000	-	35 000 000	35 000 000	5 935 441 -	5 935 441 (35 000 000)	DIV/0 % - %	DIV/0 % - %	6 403 564 -
Repayment of borrowing	(24 550 000)	24 550 000		_	(3 628 619)	(3 628 619)	DIV/0 %	15 %	(58 053)
Net cash flow from/used financing activities	10 450 000	24 550 000	35 000 000	35 000 000	2 306 822	(32 693 178)	7 %	22 %	6 345 511
Net increase/(decrease) in cash held Cash/cash equivalents at the year begin:	135 255 000	59 786 000	195 041 000	195 041 000	( <b>88 192 590</b> ) 58 957 819	(283 233 590)	(45)%	(65)%	<b>62 811 048</b> (3 853 509)
Cash/cash equivalents at the year end:	135 255 000	59 786 000	195 041 000	195 041 000	(29 234 771)	(283 233 590)	(15)%	(22)%	